HARDYSTON TOWNSHIP JOINT LAND USE BOARD

IN THE MATTER OF: : TRANSCRIPT

APPLICATION: # LB-6-23-2, : OF

SMS Hamburg LLC, Interpretation, :

"D" Variance, Preliminary : PROCEEDINGS

Variance, Block 14, Lot 21.02

Monday, May 13, 2024 Municipal Building 149 Wheatsworth Rd Hamburg, NJ 07419 Commencing at 7:29 p.m.

BOARD MEMBERS PRESENT:

WILLIAM HICKERSON, Chairman

JAMES HOMA

CARL MILLER, (recused - ineligible on the "D"

Variance only)

ED ZINCK
JAMES CAIAZZO
SALLY GOODSON
TONY ALFANO, (Alt.1)
SAVAS SAVIDIS, (Alt.2)
VALLY CICERALE
SCOTT LOBBAN

ALSO PRESENT:

ANN-MARIE WILHELM, Land Use Administrator MICHAEL G. VREELAND, P.E., P.P., Board Engineer

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- 1 CHAIRMAN HICKERSON: Hearing LB-6-23-2, SMS
- 2 Hamburg LLC, Interpretation, "D" Variance, Preliminary
- 3 and Final Site Plan, "C" Variance, Block 14, Lot 21.02.
- 4 SECRETARY WILHELM: Tony, on this matter
- 5 you were going to vote in place -- if we do have a roll
- 6 call, in place of Jim who was going to be out, but Jim
- 7 came tonight. So this one you can stay on the dais but
- 8 you won't be voting.
- 9 BOARD MEMBER ALFANO: Can I ask questions
- 10 or no?
- 11 SECRETARY WILHELM: Mr. Molica?
- MR. MOLICA: You are not voting?
- BOARD MEMBER ALFANO: I am not voting.
- MR. MOLICA: What's the Board's procedure?
- 15 I mean, what were you doing with Mr. Brigliadoro? I
- 16 want to keep it consistent.
- 17 SECRETARY WILHELM: Well, typically he
- 18 could stay in the event that we did not come to a vote
- 19 and proceeded to the next hearing, not knowing what the
- 20 attendance might be then. So typically he would remain
- 21 but he won't be called at roll call.
- MR. MOLICA: Okay. Feel free to ask
- 23 questions, Mr. Alfano.
- BOARD MEMBER ALFANO: Thank you.
- MR. MOLICA: Counsel is going to give an

- 1 opening. The applicant did renotice again. I looked
- 2 at everything. It all appeared to be in order.
- 3 Ann-Marie, you have the originals and everything is in
- 4 order.
- 5 SECRETARY WILHELM: I checked it.
- 6 MR. MOLICA: So with that, why don't we
- 7 hear from Counsel and then we'll figure out how we're
- 8 going to proceed.
- 9 MR. DEL VECCHIO: If I may, good evening.
- 10 Antimo Del Vecchio of the firm of Beattie Padovano on
- 11 behalf of the Applicant, SMS Hamburg, LLC. I guess we
- 12 called it an opening but actually I'm going to call it
- 13 an update since we started these hearings back on
- 14 October 24th of 2023. And at that point we had paused
- 15 the hearings in order to proceed to Hamburg with the
- 16 approval process there, as well as determine whether
- 17 any changes would come out of that process that might
- 18 impact what we did here in Hardyston.
- 19 So just by way of background, again, and
- 20 updating, you've heard some of this before. The
- 21 property's a total of 4.8 acres in size. It is located
- 22 about 3.4 acres in Hamburg and about 1.4 acres in
- 23 Hardyston. It's located in your MIDD-5 Zone. We had
- 24 gone to Hamburg with the application as originally
- 25 presented to this Board, which essentially had 40 units

- of multifamily housing located on the Hamburg side of
- 2 the parcel. We left the Hamburg process with 36
- 3 multifamily housing units. We shrunk the one building
- 4 that was closest to the neighbors substantially in
- 5 order to mitigate the size of that building, and we
- 6 also installed new landscaping features that you hadn't
- 7 seen, provided line-of-sight drawings. We met with I
- 8 believe both engineers from both Hamburg and Hardyston.
- 9 We invited the neighbors who live on the adjacent
- 10 street to also attend. We went thoroughly through all
- 11 the drainage, made changes and updates. I know we have
- 12 received the review letter from Mr. Vreeland's office
- in advance of this meeting and I won't speak for Mark
- 14 but I don't believe there are any items in there that
- 15 we can't or wouldn't agree to comply with in terms of
- 16 some suggestions or better practices that were
- 17 recommended in his review letter.
- One of the things that came about through
- 19 the Hamburg process was a review of what exactly was
- 20 being constructed in Hardyston. I think there was a
- 21 recommendation by this Board, or at least through
- 22 suggestions through comments that we perhaps move the
- 23 detention basin that we propose further back again from
- the neighboring properties which this plan does
- 25 accomplish, and that is the only improvement that is

- 1 proposed to be constructed in Hardyston is the
- 2 detention basin. Essentially a hole in the ground that
- 3 will provide our stormwater management for the project.
- But as we look at the project and we
- 5 reviewed the presentation, because of the prior
- 6 application some years ago by another applicant it was
- 7 assumed that the detention basin located in -- well,
- 8 proposed to be located in Hardyston was in fact a
- 9 principal use. But when we re-reviewed the Hardyston
- 10 Ordinances as well as the case law it became very clear
- 11 to us that the detention basin is not a principal use.
- 12 In fact, nowhere in your code is a detention basin
- 13 listed as either a principal or accessory use, but yet
- 14 your code in a separate section of stormwater
- 15 management requirements in fact requires the use of
- 16 detention basins to achieve the stormwater quality
- 17 requirements that are mandated for all new development.
- 18 We went back and looked at the Deeds for
- 19 the property and the property is comprised of one
- 20 tract. Regardless of where the municipal boundary line
- 21 falls it's always been treated, always been conveyed,
- 22 always been handled and represented as a single tract.
- 23 And with that the Ciocon Case out of Franklin Lakes
- 24 pretty much tells us that when those factors confluence
- 25 together that you disregard the municipal boundary

- 1 lines when you analyze the zoning for the property.
- 2 And in this case I don't think anyone would argue that
- 3 if the municipal boundary line wasn't there the
- 4 detention basin would be treated as a normal accessory
- 5 use, accessory structure, however you would like to
- 6 label it, to the residential development that has now
- 7 been approved on the balance of the tract. So if we
- 8 disregard the municipal boundary line it is an
- 9 accessory use/structure and therefore negates the need
- 10 for a "D" Variance. And that is the amendment that we
- 11 have made to the application requesting an
- 12 interpretation by this Board that in fact our analysis
- 13 of the zoning status, if you will, of the proposed
- 14 project when reviewed against your Ordinance is in fact
- 15 that that detention basin is an accessory not a
- 16 principal use and therefore a "D" Variance is not
- 17 required.
- 18 It is our intention to request that you
- 19 vote on and analyze the interpretation first because
- 20 obviously that then dictates the standard of proof and
- 21 the nature of the relief that may or may not be
- 22 required after the interpretation is rendered.
- I have with me this evening Mr. Gimigliano
- 24 who will talk to you in greater detail than the
- 25 overview I've given you about the amendments we've made

- 1 and the changes we've made to the plans since receiving
- 2 our approvals in Hamburg. And also I have Ms. Keller
- 3 who testified as our planner at the original hearing to
- 4 provide some testimony on the interpretation, again, in
- 5 greater detail than the overview that I have provided.
- 6 And I think if we are to proceed with the
- 7 interpretation the first question that needs to be
- 8 answered and we defer to the Board and your Counsel on
- 9 is which members should be qualified to vote and hear
- 10 the interpretation.
- MR. MOLICA: If you're going to proceed now
- 12 with the interpretation Mr. Miller can hear that
- 13 component of your relief. So we can have Carl back on
- 14 the dais as a voting member on that. How are we
- 15 constituted right now? How many voting members do we
- 16 have?
- 17 SECRETARY WILHELM: Well, right now we're
- 18 constituted as a Zoning Board. So we have seven and I
- 19 have two alternates up here, Tony Alfano and Savas are
- 20 out as Ed Zinck certified and Jim Caiazzo came this
- 21 evening, so we have the full seven.
- MR. MOLICA: You have a full seven. Are
- 23 you ready to proceed with the Board as currently
- 24 constituted?
- 25 MR. DEL VECCHIO: As I said, we defer to

- 1 the Board and Counsel. If the Board is properly
- 2 constituted we're ready to proceed.
- MR. MOLICA: Who would Carl --
- 4 SECRETARY WILHELM: Carl is out because
- 5 he's a Class --
- 6 MR. MOLICA: I know, but on the
- 7 interpretation question he would be allowed to hear
- 8 that relief.
- 9 SECRETARY WILHELM: Well then that is
- 10 planning testimony. Then he'll leave and somebody else
- 11 will come on, you're saying?
- MR. MOLICA: Yes. What will happen after
- 13 we deal with -- we're going to deal with the
- 14 interpretation question first, okay. The Board will
- make a motion whether or not it's a "D" Variance, okay.
- 16 They'll make a finding to that effect. If they find
- 17 after listening to the testimony that Mr. Del Vecchio
- 18 is going to present, that they agree with the Applicant
- 19 that "D" Variance relief is not in fact required then
- 20 Carl will be able to remain on the dais as part of the
- 21 adjudicating body.
- 22 If they deny the interpretative relief and
- 23 maintain that "D" Variance relief is required then Carl
- 24 will then step down from the dais.
- 25 SECRETARY WILHELM: Okay.

- 1 CHAIRMAN HICKERSON: Can you get Carl?
- MR. MOLICA: Now, you're going to call your
- 3 planner, Mr. Del Vecchio, right?
- 4 MR. DEL VECCHIO: Yes.
- 5 MR. MOLICA: Then I would suggest that he
- 6 provide -- you'll have the planner provide some
- 7 overview about the property the way you did in your
- 8 opening, okay.
- 9 MR. DEL VECCHIO: Absolutely.
- MR. MOLICA: I want to swear your witness
- 11 in again, too.
- MR. DEL VECCHIO: Before we proceed if we
- 13 can just take care of a few housekeeping items because
- 14 I know they'll be referred to in the testimony. We
- 15 have some new documents that need to be marked. We're
- 16 picking up, I believe, with A-5. And I would propose
- 17 that the new plan set prepared by Dykstra Walker
- 18 consisting of 24 sheets last revised January 24th, '24,
- 19 is A-5.
- 20 (Exhibit A-5 is received and marked.)
- MR. DEL VECCHIO: The Dykstra prepared
- 22 stormwater report last revised January 24, '24, A-6.
- 23 (Exhibit A-6 is received and marked.)
- 24 MR. MOLICA: What was the date of that?
- 25 MR. DEL VECCHIO: 1/24/24. We have a

- 1 Dykstra response letter/submittal letter prepared
- 2 2/28/24. And a Dykstra Walker letter system
- 3 summarizing plan changes dated 3/18/24 as A-8.
- 4 (Exhibit A-7 and A-8 are received and
- 5 marked.)
- 6 MR. DEL VECCHIO: Mr. Molica, would you
- 7 like to swear both at the same time or one at a time?
- MR. MOLICA: We're going to take your
- 9 witnesses one at a time. So why don't we start with --
- MR. GIMIGLIANO: Mark.
- MR. MOLICA: Mark is just going to give a
- 12 brief overview and then you're going to move to the
- 13 Planning testimony.
- MR. DEL VECCHIO: Mark will provide a brief
- 15 overview, of the changes that were made to the
- 16 application based on our appearance in Hamburg, like
- 17 the reduction in the number of units and the building
- 18 size and --
- MR. MOLICA: And then you're going to have
- 20 your Planning testimony?
- MR. DEL VECCHIO: Correct.
- MR. MOLICA: Okay. Mark, state your name
- 23 for the record, please.
- MR. GIMIGLIANO: Mark Gimigliano.
- MR. MOLICA: Do you swear or affirm any

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- 1 testimony you're about to give in this matter is the
- 2 truth, the whole truth, and nothing but the truth so
- 3 help you God?
- 4 MR. GIMIGLIANO: Yes, I do.
- 5 MARK GIMIGLIANO, having been
- 6 duly sworn, testifies as follows:
- 7 MR. MOLICA: Does anyone have any questions
- 8 about Mark's qualifications as a licensed civil
- 9 engineer? He's appeared before this Board on other
- 10 applications, including hearings on this particular
- 11 application. (No response.)
- 12 CHAIRMAN HICKERSON: Any questions?
- MR. MOLICA: We recognize your
- 14 qualifications.
- 15 THE WITNESS: Thank you.
- 16 BY MR. DEL VECCHIO:
- 17 Q. Mark, you were here in October of last
- 18 year?
- 19 A. Yes, I was.
- 20 Q. Providing detailed testimony concerning the
- 21 nature of the application?
- 22 A. Yes, I did.
- Q. We are here this evening to, one, provide a
- 24 brief overview of what the application is since some
- 25 time elapsed, and also to talk about the changes that

- 1 were made as a result of the approval process
- 2 culminating in an approval from Hamburg, the
- 3 applications that were filed there.
- 4 So if you can fill in those blanks for us.
- 5 A. Sure. So I have an exhibit that I brought
- 6 with me tonight that I'll refer to during my testimony.
- 7 What number were we up to?
- 8 MR. DEL VECCHIO: It's going to be A-9.
- 9 (Exhibit A-9 is received and marked.)
- 10 BY MR. DEL VECCHIO:
- 11 Q. Can you just identify it for the record?
- 12 A. Sure. It's called Site Layout Exhibit.
- 13 It's dated 2/12/24. And it's a colorized version of
- 14 the site plan that we submitted to support the
- 15 application. Shows the proposed buildings, roadways,
- 16 parking areas, walkways, stormwater management basins,
- 17 and it's the landscaping and it's overlaid on an aerial
- 18 image of the subject and surrounding property.
- So just to give another brief overview,
- 20 we're proposing a multifamily residential development
- 21 now with the reduction that Andy mentioned we're down
- 22 to 36 units, 36 two-bedroom dwelling units and four
- 23 buildings. Each building contains two apartment units
- 24 over a garage. Each apartment will have its own
- one-car garage with a parking space outside of the

- 1 unit. There's a paved loop road with access to Route
- 2 23 that goes around the development and provides access
- 3 to all the garage spaces, as well as parking areas in
- 4 the front and the back of the property.
- 5 Stormwater management is handled by a small
- 6 infiltration basin in the front, but the majority of
- 7 the stormwater is handled by a bioretention basin
- 8 that's location in Hardyston portion of the property.
- 9 Corps. You'll see on the exhibit the dark black dashed
- 10 line. That's the municipal boundary line. Everything
- 11 over on the right is the township of Hardyston, and the
- 12 left is Hamburg.
- 13 Q. Mark, what has changed with the detention
- 14 basin?
- 15 A. So the detention basin we made a few
- 16 changes. There was some productive discussions at the
- 17 last meeting. We got input from the neighbors and
- 18 feedback from the Board. There were some questions and
- 19 suggestions that were made in how to modify the design.
- We added some additional landscaping
- 21 between the basin and the buildings in -- and the homes
- 22 in Hardyston. What you see on this exhibit the dark
- 23 green areas, the wooded area in the back will remain.
- 24 This dark line is the bioretention basin, and we added
- 25 evergreen plantings, Norway Spruce trees between -- in

- 1 the cleared area between the wooded area they'll remain
- 2 and the basin.
- 3 The basin itself we've changed to a
- 4 bioretention basin. You'll recall last time it was a
- 5 large infiltration basin. This basin will function the
- 6 same way. Water will flow into it, infiltrate into the
- 7 ground with overflow of water, then draining to behind
- 8 the properties on Fairview Ave. where it goes today.
- 9 The difference is there will be plantings in the basin,
- 10 a mixture of shrubs and trees. And that will add to
- 11 the overall greenery in the portion of the property
- 12 that's on Hardyston.
- Q. What's the depth of the basin?
- 14 A. The basin, the maximum depth of water will
- 15 be about 3 feet -- 3.1 feet. And the basin is still
- 16 designed the same way with an emergency overflow which
- 17 is located on the backside of the basin. So if this
- 18 basin did ever overtop the emergency overflow will
- 19 drain into the woods to the north and not to the
- 20 dwellings to the southeast of the site.
- 21 We added some other things we talked about
- 22 at the last meeting. We're making the basin a little
- 23 different in shape and farther away from the homes on
- 24 Fairview Avenue. We moved the basin about 45 -- 35 to
- 25 40 feet. It was 40 feet away from the homes and now

- 1 it's 80 feet away from the homes. We also oversized
- 2 the basins so it can spread out the water that's
- 3 infiltrated. We talked a little about groundwater
- 4 mounding and the mound that occurs when water's
- 5 infiltrated into the ground. And that mound is largest
- 6 underneath the basin and dissipates with distance away
- 7 from the basin.
- 8 The previous design has the mound
- 9 dissipating at or near the property line. We've
- 10 adjusted that, so now the mound will dissipate about 50
- 11 feet from those properties. So there will be no change
- in the groundwater elevation on any of the adjoining
- 13 properties as a result of the basin.
- 14 Q. Mark, the design of the drainage and
- 15 further changes were made as a result of a field
- 16 meeting between yourself, the Hamburg and Hardyston
- 17 engineers in the field?
- 18 A. That's right. So there were a few things
- 19 that happened since our last meeting. The two meetings
- 20 that we had with Hamburg. As a result of that first
- 21 meeting and the last time we were here there were a
- 22 number of residents that got up and spoke and they had
- 23 concerns about the basin, but nothing really focused on
- 24 drainage concerns that they had on their property.
- We got to Hamburg a lot of their residents,

- 1 especially on the Hamburg side of Fairview Ave.,
- 2 reported that they had existing drainage problems on
- 3 their property. So we agreed to meet with them on
- 4 their site and talk with them about their drainage
- 5 problem and see if there's anything we can do to add to
- 6 our site to help even in a small way to help the
- 7 drainage conditions on their site.
- 8 And I was out there, Mr. Green was out
- 9 there, John Ruschke the Board Engineer from Hamburg was
- 10 there a little later, and what we saw was that the area
- 11 behind the homes on Fairview Ave., specifically in the
- 12 Hamburg portion of -- the Hamburg properties is sort of
- 13 an isolated depression. So any of the water that flows
- 14 from our site flows from their properties off the roofs
- 15 and collects in the backyard and there's nowhere for it
- 16 to go. So it ponds and slowly drains into the ground.
- 17 There's a small french drain on Lot number
- 18 4. Lot number four which is the property farthest
- 19 south and closest to the home closest to Route 23, and
- 20 that french drain does take some water and conveys it
- 21 out towards the drainage system on Fairview Ave., but
- 22 it's too small to handle the amount of water that gets
- 23 there on a regular basis.
- So the things that we did on our site to
- 25 improve their conditions were to create a swale along

- 1 the back just to make sure the water continues to go
- 2 where it flows today and there's no change in the path
- 3 of the water. So anybody that's not experiencing
- 4 drainage issues now that won't change as a result of
- 5 development.
- 6 We also added some drains and a small
- 7 infiltration system along the property line. So for
- 8 small storms, water that flows through that area that
- 9 would normally flow on to the residences will now be
- 10 collected and held on site and infiltrated into the
- 11 ground. But the one way where we could make a
- 12 significant change to those drainage issues will be to
- 13 collect the water and pipe it out to the drainage
- 14 system in Fairview Avenue.
- And the Applicant offered to construct that
- 16 and add that to the design, but it would have to be on
- 17 the Lot 4, the last home all the way on the end. And
- 18 because of the disturbance to their yard and they would
- 19 require an easement for this pipe they decided not to
- 20 pursue that improvement. But we're still going to add
- 21 the additional drainage along the back of our property.
- We've set it up so if they change their minds and they
- 23 want to make that connection in the future it can be
- 24 made. And I think we agreed at the Hamburg Board to
- 25 leave that offer to construct those improvements open

- 1 for a certain amount of time after construction begins.
- 2 So that offer to add additional drainage improvements
- 3 beyond what's required just to deal with existing
- 4 drainage conditions today is still open and is still a
- 5 possibility.
- 6 Q. Mark, those are the essential changes to
- 7 the plans as they might impact what is happening in
- 8 Hardyston portion; correct?
- 9 A. That's correct.
- 10 Q. There is no building proposed in the
- 11 Hardyston portion of the property; correct?
- 12 A. That's correct.
- 13 Q. The only construction and clearing if you
- 14 will is the landscaping, detention basin, and the
- 15 plants to go inside the basin?
- 16 A. That's correct.
- MR. DEL VECCHIO: I have no further
- 18 questions for Mr. Gimigliano. I make him available to
- 19 you and your professionals for any --
- 20 BOARD MEMBER CAIAZZO: I have a question.
- 21 Is the retention basin at a higher elevation than the
- 22 property that has the buildings?
- THE WITNESS: It's at a lower elevation.
- BOARD MEMBER CAIAZZO: And have you
- actually been on the property and walked around?

- 1 THE WITNESS: Oh, yes several times.
- BOARD MEMBER CAIAZZO: And how would you
- 3 describe the soil beneath your feet when you're walking
- 4 in the area of the potential basin?
- 5 THE WITNESS: The soil was -- I would
- 6 describe it as loamy soil. We did soil testing in that
- 7 area and the soils --
- MR. MOLICA: Spell that, Mark. What did
- 9 you say, loamy?
- 10 THE WITNESS: Loamy.
- 11 CHAIRMAN HICKERSON: We've got questions on
- 12 the plan, but this is a hearing to decide whether it's
- 13 a D or an E, so we'll hold our questions. Write them
- 14 down. Let's go on with the testimony. This is an
- 15 overview and we'll come back to this depending on what
- 16 type -- I don't mean to cut the questions off but write
- 17 them down and we want to get on and get to the hearing.
- MR. MOLICA: The Board wants to make a
- 19 decision about the relief first, then you might have
- 20 more testimony to give about you your plans, okay?
- MR. DEL VECCHIO: That's fine. Mr.
- 22 Gimigliano is going to remain so he'll be here to
- 23 answer any questions at any time.
- THE WITNESS: If I could just finish my
- 25 answer. The soils were suitable for the infiltration.

- MR. DEL VECCHIO: Unless there are other
- 2 questions, or do you want them all held? I'll have Mr.
- 3 Gimigliano sit --
- 4 CHAIRMAN HICKERSON: I have questions on
- 5 the detention -- we have questions, but let's figure
- 6 out --
- 7 MR. DEL VECCHIO: I will call Ms. Keller
- 8 then.
- 9 MR. MOLICA: I know you were previously
- 10 sworn.
- MR. DEL VECCHIO: And qualified.
- MR. MOLICA: And qualified. We're just
- 13 going to do it again, okay? Raise your right hand,
- 14 please. State your name for the record, please.
- MS. KELLER: Kate Keller, K-e-l-l-e-r.
- MR. MOLICA: Do you swear or affirm any
- 17 testimony you're about to give in this matter is the
- 18 truth, the whole truth, and nothing but the truth so
- 19 help you God?
- MS. KELLER: I do.
- 21 KATE KELLER, having been duly
- 22 sworn, testifies as follows:
- MR. MOLICA: Ms. Keller was previously
- 24 qualified before this Board in the area of Professional
- 25 Land Use Planning. I assume your licenses remain

- 1 current, Kate?
- THE WITNESS: Yes.
- MR. MOLICA: Does anyone have any questions
- 4 about her qualifications?
- 5 CHAIRMAN HICKERSON: No questions.
- 6 THE WITNESS: Thank you.
- 7 MR. MOLICA: You're recognized as a expert
- 8 in the field of Professional Land Use Planning and you
- 9 are under oath, so why don't you explain this
- 10 interpretation question that the Applicant has brought
- 11 to our attention?
- 12 THE WITNESS: Sure. So if Andy, are you
- 13 ready for me to go or --
- 14 MR. DEL VECCHIO: Yes. What I would
- 15 suggest is the to the extent you need to just reframe
- 16 the description of the property. As it is important to
- 17 your planning testimony go ahead and do that, and then
- 18 segue directly into the interpretation.
- 19 THE WITNESS: Sure. So this site is, as
- 20 this Board is aware, this is a property that is located
- 21 at 100 Route 23 West. That's its technical lot in
- 22 Hardyston. And it is adjacent -- it measures
- 23 1.4 acres, and it is adjacent to a 3.4 acre lot in the
- 24 Borough of Hamburg where the principal development is
- 25 proposed. This is a unique lot. Majority of it --

- 1 this tract, I would say, is because that's really what
- 2 we have here. We have a tract that measures almost
- 3 five acres in total. And the majority of it is in
- 4 Hamburg. So when we first came to this Board we had --
- 5 as is typical when there is a project that's in two
- 6 different municipalities, two different jurisdictions,
- 7 we apply to both Boards. And the response from your
- 8 professionals was that we needed to seek a D-1 Variance
- 9 with regards to the location of the stormwater
- 10 management basin as a principal use in the zone in
- 11 Hardyston.
- 12 After all through the course of our, you
- 13 know, just you're finding the application, looking at
- 14 your Hardyston Ordinance, looking at how this decision
- 15 was rendered since then in Hamburg, which is positive
- 16 to permit the use variance that was needed to permit
- 17 this property, need to permit this development, we also
- 18 reviewed some case law. And we are now of the opinion
- 19 that given the unique circumstances affecting this, you
- 20 know, this application, this is really a case where,
- 21 and we're not looking -- the interpretation is not as
- 22 I'll explain is not for this case in particular but
- 23 rather how your Ordinance applies here.
- So simply a portion of the stormwater
- 25 management facility that would serve the multifamily

- 1 development is being proposed in Hardyston. We are now
- 2 seeking an interpretation from this Board serving as a
- 3 Zoning Board of Adjustment as to whether or not a "D"
- 4 Variance is required, or if it is simply an accessory
- 5 use and/or structure to the development in Hamburg.
- 6 Per Section -- as this Board is likely
- 7 aware, per section 70B of the Municipal Land Use Law is
- 8 one of the powers of the Zoning Board of Adjustment --
- 9 this Land Use Board serving as the Zoning Board of
- 10 Adjustment is to hear and decide requests for
- interpretation of the zoning map or ordinance.
- So in this case we are asking you as a
- 13 Board to listen to -- spend a couple of minutes
- 14 listening to our testimony here based on some case law
- 15 we put together, and our interpretation of the
- 16 Ordinance, and asking you as a Board to look at this
- 17 from the perspective of your actual Zoning Ordinance as
- 18 to whether or not we really are seeking a -- a
- 19 principal use on the rear lot.
- In this case the distinction is that if
- 21 it's determined that this is simply a accessory use
- 22 that a "D" Variance would the not be required, however,
- 23 we may still need site plan approval and bulk "C"
- 24 Variance is applicable, but the D-1 Use Variance would
- 25 no longer be needed.

- So what we offer to the Board tonight to
- 2 get to the fact of the interpretation is that both per
- 3 Hardyston's Land Use Ordinances and New Jersey case law
- 4 support -- our reading is that use variance is not
- 5 required, especially in the circumstance now where the
- 6 Borough of Hamburg has granted the use variance to
- 7 permit the proposed development in their municipality.
- 8 So we start with the consideration of the
- 9 definition of a lot. This is established by both the
- 10 state statute and by your own Zoning Ordinance. And
- 11 it's a very similar definition for both which is that a
- 12 lot is a designated parcel, tract, or area of land
- 13 established by a plat or otherwise permitted by law.
- 14 That's the Hardyston definition of --
- MR. MOLICA: Kate, before you continue,
- 16 Ann-Marie, there was a letter dated April 19th, 2024,
- 17 from Counsel for the applicant. Was that distributed
- 18 to the Board?
- 19 SECRETARY WILHELM: I think I did put it in
- 20 today's --
- BOARD MEMBER MILLER: Yes, I have it.
- MR. MOLICA: So if the Board refers to page
- 23 two of that letter you'll see the definitions that Ms.
- 24 Keller is citing.
- THE WITNESS: Thank you, Counsel. That's

- 1 helpful. I will be referencing some of the items that
- 2 are listed in that letter as well as some additional
- 3 testimony. So it might be helpful to look at those
- 4 actual definitions.
- 5 But what we're looking at here is that the
- 6 question has been raised about what defines a lot in
- 7 case law. And Mr. Del Vecchio, our Counsel, raised
- 8 this as part of the introduction, which is that there
- 9 is a case from 1998 called Ciocon versus Franklin Lakes
- 10 in which the Court dealt with a split lot case where
- 11 the municipal boundary intersected the lot. In that
- 12 case the question was limited to the applicability of a
- 13 rear yard setback line. But what the Court determined
- 14 there was that the setback is the distance from the
- 15 rear lot line located in the adjoining municipality
- 16 rather than from the municipal boundary line that
- 17 bisected the overall tract area.
- So this is a case where subsequently there
- 19 was another determination in a case called Nunziato
- 20 versus the Borough of Edgewater where the Appellate
- 21 Division expanded on this by allowing the inclusion of
- 22 acreage in a adjacent municipality in a similar
- 23 situation where the only thing that really bisected
- 24 these two tracts was the municipal boundary by allowing
- 25 the calculation of lot coverage and density which would

- 1 constitute a "D" Variance by including that separate --
- 2 the lot that was -- the portion of the lot that was in
- 3 another municipality as part of the overall tract area.
- 4 Because in essence what both of these cases
- 5 held is that the municipal boundary line and a zone
- 6 boundary line, in this case it's the municipal boundary
- 7 line, but these do not constitute a lot line. The
- 8 entire site is considered as a whole where any kind of
- 9 regulations are dependent on the lot line. Whether
- 10 that's lot area, setback, coverage, or in this case
- 11 happens to be a different zone.
- 12 If you look, for example, I'm not sure if
- 13 the plans that are up at the exhibit, I apologize I
- 14 don't have the exhibit number offhand.
- MR. DEL VECCHIO: A-9.
- THE WITNESS: A-9 that we just referred to
- 17 that's up on the Board right now, you'll see that there
- is a white line -- and I am referring now to a portion
- 19 of the property that's in Hardyston. There's a white
- 20 line on the property that shows where there's two
- 21 zones. The property's in two zones in Hamburg. And
- 22 even though that is in two different zones it's still
- 23 considered one property, and that's what is typically
- 24 referred to as a split zone lot. It's slightly
- 25 different when it comes to the technicalities as far as

- 1 when something is in two municipalities. For example,
- 2 the state requires each municipality to make their own
- 3 tax lots, to make their own tax maps. They're done in
- 4 accordance with their specific regulations. So for
- 5 that reason a property like this is divided into two
- 6 lots, one in Hardyston, one in Hamburg, but the case
- 7 law has shown -- stated that for the purposes of zoning
- 8 it's really indistinguishable from just being one
- 9 overall lot.
- I would offer for this lot in particular,
- 11 this tract in particular this has been the subject of
- 12 two previous applications, and both of which -- because
- 13 specifically here, because all the frontage is in
- 14 Hamburg, so it's very difficult to develop or possibly
- develop the Hardyston portion of the property without
- 16 that Hamburg portion. And that goes back to as early
- 17 as we could find. We looked at some of the Deeds and
- 18 the records related to this property and some of the
- 19 sales. As far as we could find back to 1945 this
- 20 property has always been held in common ownership in
- 21 both the Hardyston portion and the Hamburg portion.
- 22 And previous development proposals for this site has
- 23 shown that as well.
- So in my opinion given the definition of a
- 25 lot which is does not make a distinction in your

- 1 Ordinance for the municipal boundary line, but rather
- 2 the tract established permitted by law, the lot of this
- 3 case is really comprised of both properties. And when
- 4 you look at there in practice that really means that
- 5 the entire site and the whole development should be
- 6 looked at as one overall development.
- 7 So while the majority -- the actual
- 8 residential development was approved in Hamburg, the
- 9 stormwater management basin is a customary accessory
- 10 use -- customarily incidental accessory use to that use
- 11 and that's the part that is in Hardyston.
- So our opinion is that the use variance and
- 13 site plan application as approved in Hamburg were
- 14 dependent on a provision of this appropriate stormwater
- 15 management on the site. And even though this involves
- 16 this basin at hand, which is now a bioretention basin.
- 17 It's subordinate customarily incidental and this is
- 18 generally something that's accepted as accessory in
- 19 site plan and subdivision applications and in your own
- 20 Ordinance throughout Hardyston.
- 21 For example, for this zone that this
- 22 property is located in, the MIDD-5 Zone there is a
- 23 provision for example for cluster development that
- 24 offers that a subdivision would have a stormwater
- 25 management basin and that's set forth the design

- 1 standards as something that's a customary accessory
- 2 use.
- 3 So in our interpretation of your Ordinance,
- 4 and this is also I believe in that letter from Mr. Del
- 5 Vecchio that you received is the definition for the
- 6 accessory use or structure in Hardyston which is that
- 7 is a structure that's subordinate to customarily
- 8 incidental to the principal use or structure on the
- 9 same lot. So to really -- to go back to the case law
- 10 that I quoted for the Ciocon and the Nunziato Cases, if
- 11 the lot is designed by the full tract area of the
- 12 development site, regardless of the municipal boundary
- 13 line, it's not -- not defined by the individual tax map
- 14 of each individual municipality. In this case the
- 15 stormwater basin is located on the same lot as the
- 16 principal use, and therefore in our opinion it can be
- 17 permitted as a accessory use per the Hardyston
- 18 Ordinance, and therefore no use variance is required.
- So I'm happy to take questions regarding
- 20 the specificity of the Ordinance, but we're really
- 21 looking here is how this applies when you have a unique
- 22 property like this where the only thing really dividing
- 23 these two separate portions of the tract is the
- 24 municipal boundary line rather than a street or
- 25 something like that that would otherwise distinguish

- 1 lot lines.
- MR. DEL VECCHIO: Mr. Molica, I'd like to
- 3 have my letter marked since it was referred to now.
- 4 MR. MOLICA: It's already part of the
- 5 record but we can mark it. It would be Exhibit A-10,
- 6 Mr. Del Vecchio's letter of April 19, 2024.
- 7 (Exhibit A-10 is received and marked.)
- 8 CHAIRMAN HICKERSON: When this was approved
- 9 some years ago I think something similar to this --
- MR. MOLICA: I'm going to suggest, Mr.
- 11 Vreeland is here, okay. We know that he's a
- 12 professional engineer. He was sworn in as the Board's
- 13 Professional Engineer at the beginning of the year. I
- 14 don't know if he was sworn in as a Professional Planner
- 15 too. I know he has a Professional Planning license. I
- 16 suggest that we swear Michael in in his capacity as a
- 17 Professional Land Use Planner, too.
- 18 Michael, will you raise your right hand,
- 19 please? Do you swear or affirm any testimony you may
- 20 give in this matter is the truth, the whole truth, and
- 21 nothing but the truth so help you God?
- MR. VREELAND: I do.
- MR. MOLICA: State your name and
- 24 professional affiliation for the record.
- MICHAEL G. VREELAND,

- 1 having been duly sworn, testifies as follows:
- MR. VREELAND: Michael Vreeland, Branch
- 3 Manager, Professional Engineer, Professional Planner,
- 4 Van Cleef Engineering.
- 5 MR. MOLICA: And you are licensed in the
- 6 field of Professional Land Use Planning in the state of
- 7 New Jersey, is that correct?
- MR. VREELAND: That's correct.
- 9 MR. MOLICA: And your licenses are current?
- MR. VREELAND: Yes.
- MR. MOLICA: You're obviously very familiar
- 12 with this property; correct?
- MR. VREELAND: Yes, I am.
- MR. MOLICA: And you heard the testimony of
- 15 the Applicant's Planner tonight; correct?
- MR. VREELAND: Yes.
- MR. MOLICA: All right. So Michael is now
- 18 sworn in. You know, the Board can now ask questions to
- 19 Ms. Keller, but also to Mr. Vreeland as your Planner,
- 20 okay. Heyer and Gruel was hired at the beginning of
- 21 the year as the Board's Planner, too, in addition to
- 22 Michael. If the Board feels that this question has
- 23 become too complicated and they want Heyer and Gruel
- 24 involved you can make a motion to appoint Heyer and
- 25 Gruel to serve as Planner in this case, too, to help

- 1 you determine whether or not a "D" Variance is in fact
- 2 required.
- MR. MILLER: I'm somewhat familiar with the
- 4 Franklin Lakes case from another thing, but what the
- 5 Applicant's Planner said makes a lot of sense to me,
- 6 Michael.
- 7 MR. VREELAND: I think the specifics in the
- 8 Franklin Lakes case are a little bit different because
- 9 that talked about setbacks and measurements and
- 10 distances. This is talking about use, which is a
- 11 little bit different than making a measurement between
- 12 buildings and doing an interpretation on what the
- 13 appropriate rear yard setback is. The Board --
- 14 previous Boards did hear very similar applications to
- 15 this application on more than one case, and testimony
- 16 was put on the record by at that point in time the
- 17 Applicant's Planners and Engineers and it was reviewed,
- 18 and it was never contested that a use variance wasn't
- 19 necessary for this piece of property for this type of
- 20 use.
- 21 MR. MOLICA: You're talking about this
- 22 particular property, right?
- MR. VREELAND: Talking about this specific
- 24 piece of property located exactly where it was in the
- 25 prior applications. A use variance was granted for a

- 1 stormwater detention basin, because stormwater
- 2 detention basins are not listed as a permitted use in
- 3 this zone, and that decision was rendered. That
- 4 decision was not argued. There was no objection to it.
- 5 It was never overturned. To me this seems like a very
- 6 similar application, almost identical application to
- 7 what was already decided by a previous Board.
- 8 BOARD MEMBER CICERALE: Mike, I liked Ms.
- 9 Keller's interpretation that it's all to be considered
- 10 as one lot. But being that we have no control over
- 11 Hamburg's input, interpretation or design they're
- 12 forcing us to assume a responsibility with nothing that
- 13 we were able to have input in. If it's considered one
- 14 lot and it is in a MIDD-5 why aren't there housing on
- 15 our -- if we were to put housing on our portion of the
- 16 property and move the retention basin to Hamburg, would
- 17 that seem unreasonable?
- MR. VREELAND: All I can say is that's not
- 19 the application in front of us right now. When I look
- 20 at the plans and I look at the boundary survey I see
- 21 clearly two lots with metes and bounds for two lots,
- 22 and I see, maybe although not an improved roadway, but
- I see a paper right-of-way, Kirkwood Ave., that would
- 24 provide access passed the developed residential
- 25 properties towards this piece of property located in

- 1 Hardyston.
- 2 So to me it would appear that the principal
- 3 proposed use on the lot in Hardyston is the detention
- 4 basin, which is not permitted in the zone. And like I
- 5 said, that question has been answered by previous
- 6 Boards in almost identical applications put forth on
- 7 this piece of property.
- 8 MR. MOLICA: And Mike, to your earlier
- 9 point, you feel that the case law cited by the
- 10 Applicant's Planner addresses bulk requirements with
- 11 dimensional measurements as opposed to uses; correct?
- MR. VREELAND: I didn't see anything in the
- 13 case law that talked about uses, that's correct.
- MR. MOLICA: One thing that could be
- 15 significant too in the second to last paragraph of page
- 16 two of Exhibit A-10 acknowledges that the Applicant in
- 17 the cited case law had to get a use variance from the
- 18 other town to locate their swimming pool and tennis
- 19 court, or whatever it is, right?
- MR. VREELAND: That's correct.
- 21 CHAIRMAN HICKERSON: The recommendations
- 22 telling me maybe we do defer to our Planner that we
- 23 hired to help us make the decision?
- MR. MOLICA: I mean, if the Board wants to
- 25 move in that direction, you know, we're going to have

- 1 to -- this case won't continue tonight and we're going
- 2 to have to return, okay, and we'll have to schedule
- 3 accordingly, but that is something that this Board can
- 4 do if it feels necessary.
- 5 CHAIRMAN HICKERSON: We were here last
- 6 month and I think that this may be time well spent
- 7 making sure that we make the right decision since this
- 8 is a CRD.
- 9 MR. MILLER: In my opinion, I think this
- 10 appears to be fairly straight forward. I think my
- 11 history pretty much laid out the circumstances. I
- 12 understand the distinction between the case law and
- 13 what we have in front of us, definitely the use. It's
- one thing when you're talking about a few feet setback
- 15 here and there and certainly an entirely different case
- 16 when you're talking about use.
- 17 CHAIRMAN HICKERSON: So you're saying pass
- 18 --
- 19 BOARD MEMBER MILLER: I would -- based upon
- 20 what I've heard here, and I've listened to both sides,
- 21 Mr. Vreeland and the Applicant's Planner, and I am
- 22 somewhat familiar with that Franklin Lakes case and it
- 23 certainly was dimensional and not use. So I think with
- 24 what the Land Use Law is about is use. That's what
- 25 this is all about is use. It's not about dimensions

- 1 it's about use. To me it's straight forward.
- BOARD MEMBER CICERALE: I agree. It
- 3 doesn't fall within the MIDD-5 Use.
- 4 MR. MOLICA: Well, the question is, does
- 5 the Board want to make a finding to that effect
- 6 tonight? The Chairman had I think asked you all as the
- 7 Board whether you wanted further planning services from
- 8 Heyer and Gruel or whether you're comfortable with what
- 9 Mr. Vreeland discussed and opined to tonight.
- 10 MR. MILLER: I would be willing to put a
- 11 motion forward that it be a "D" Variance and we can see
- 12 if the Board supports it or whether we need to get
- 13 additional input from a Planner.
- 14 MR. MOLICA: So Mr. Miller would move to
- 15 find that the Applicant still requires a "D" Variance?
- 16 Not withstanding their request for an interpretation,
- 17 you feel that the Ordinance requires a "D" Variance?
- 18 BOARD MEMBER CICERALE: And I would make a
- 19 second. I think we have confidence in Mr. Vreeland's
- 20 opinions and expertise.
- 21 CHAIRMAN HICKERSON: Was that a second?
- BOARD MEMBER CICERALE: Yes.
- MR. DEL VECCHIO: Mr. Molica, many I going
- 24 to be given an opportunity to --
- MR. MOLICA: Do you want to sum your --

- 1 provide a summation before they entertain and vote on
- 2 the motion on the interpretation?
- MR. DEL VECCHIO: I think I'm entitled to
- 4 cross-examination.
- 5 MR. MOLICA: Sure. I don't have any
- 6 problem with that, Mr. Del Vecchio.
- 7 MR. DEL VECCHIO: I'm just holding. I
- 8 didn't know where --
- 9 MR. MOLICA: You're going to be asking
- 10 questions of Mr. Vreeland, I assume, right?
- MR. DEL VECCHIO: Correct.
- MR. MOLICA: That's what you're referring
- 13 to. Absolutely I think that's appropriate. Mr.
- 14 Vreeland gave an opinion and gave his testimony about
- 15 his history with the property, what's happened in the
- 16 past. The Applicant is entitled to cross-examine.
- MR. DEL VECCHIO: Is now an appropriate
- 18 time?
- MR. MOLICA: Sure.
- 20 EXAMINATION BY MR. DEL VECCHIO:
- Q. Mr. Vreeland, let's start from the
- 22 beginning, if we can. You indicated you were qualified
- 23 or accepted as a Planner this evening. When you were
- 24 retained by this Board on -- in January of this year,
- 25 were you retained as the Board Planner or Engineer or

- 1 both?
- 2 A. I was retained primarily as the Engineer
- 3 and Planner, as necessary.
- 4 Q. And that is in a written contract with the
- 5 Board?
- A. I believe so. I don't know off the top of
- 7 my head.
- MR. DEL VECCHIO: Through Mr. Molica I
- 9 would ask that a copy of the contract be produced.
- MR. MOLICA: This evening or --
- MR. DEL VECCHIO: No. Subsequent to this
- 12 evening would be fine.
- MR. MOLICA: I think it's a public record,
- 14 if I'm not mistaken, but I think we can endeavor to
- 15 provide that --
- 16 SECRETARY WILHELM: I think we can redact
- 17 --
- 18 MR. MOLICA: Yeah, I think we have to
- 19 probably redact certain components of it, but you want
- 20 to see what he was actually hired as?
- MR. DEL VECCHIO: Correct.
- MR. MOLICA: Okay. I think we can confirm
- 23 that tomorrow.
- 24 SECRETARY WILHELM: We can confirm. I have
- 25 a copy of the contract here and our first line is the

- 1 Engineer/Planner.
- MR. MOLICA: Okay. So do you want to --
- 3 we'll provide a redacted copy of that, but you heard
- 4 the Board Secretary's representation. She read that
- 5 into the record that it says Engineer/Planner.
- 6 MR. DEL VECCHIO: Understood.
- 7 BY MR. DEL VECCHIO:
- 8 Q. Mr. Vreeland, during the last year you were
- 9 the Board Engineer/Planner in 2023 as well?
- 10 A. Yes.
- 11 Q. During the course of 2023 through the
- 12 current date how many times did you act as the Board
- 13 Planner?
- 14 A. On every application that required planning
- 15 review when Heyer and Gruel was not present. I don't
- 16 know how many applications that is but I can certainly
- 17 pull the record.
- 18 Q. But as you sit there this evening you can't
- 19 quantify it, I assume?
- 20 A. No. This isn't the only Board that I
- 21 represent as Planner and Engineer. So it's difficult
- 22 to keep track of which cases are heard and how many are
- 23 heard.
- Q. I'm not taking issue with it, I just want
- 25 the record to be clear.

- 1 A. Not a problem.
- Q. With regard to the Ciocon case versus
- 3 Franklin Lakes when was the last time you reviewed that
- 4 case?
- 5 A. I reviewed that today.
- 6 Q. And at whose request?
- 7 A. At no one's request. I reviewed it as part
- 8 of preparing for tonight's hearing, because it was
- 9 cited in your Exhibit that was prepared and submitted
- 10 to this Board.
- 11 Q. Now, recognizing that you're not an
- 12 attorney but been qualified as a Planner sometimes
- 13 those lines get pretty close in the Land Use world.
- 14 You would agree that the primary holding in Ciocon s
- 15 that when you deal with a split municipal boundary line
- 16 tract that you ignore that tract line when reviewing
- 17 the land use attributes of that property?
- 18 A. I would agree to a degree, yes.
- 19 Q. And to the extent that a portion of a tract
- 20 lies within I'm going to call it municipality one and
- 21 two for the illustration purposes, the portion of the
- 22 tract that may lie within municipality one would be
- 23 governed by municipality's one's land use controls, as
- 24 it applies over that portion of the tract?
- 25 A. Yes.

- 1 Q. And same would be true for municipality
- 2 two, municipality two's land use controls would apply
- 3 to that portion of the tract that lies within
- 4 municipality two?
- 5 A. I agree.
- 6 Q. So in the Ciocon case you wouldn't apply
- 7 Franklin Lake setback to the portion of the development
- 8 occurring in Wayne, and you wouldn't apply the Wayne
- 9 setback to the portion that is in Franklin Lakes;
- 10 correct?
- 11 A. Correct.
- 12 Q. However, if you were to fall back to the
- 13 fundamental concept of Ciocon that for land use control
- 14 purposes you erase the municipal boundary line for your
- analysis, one portion of the property as permitted by
- 16 municipality one either by variance or by permissive
- 17 use under the Ordinance could be developed for a
- 18 principal use; correct?
- 19 A. Yes.
- 20 Q. Now, if that occurred on municipality one
- 21 like just illustrated could municipality two also have
- 22 a principal use on that portion of the property located
- 23 in municipality two?
- A. Could you ask that question again?
- Q. Yes. You have a principal use permitted by

- Ordinance or as of right by Ordinance in municipality
- 2 one. Over the line into municipality two, municipality
- 3 two has a -- allows a principal use on the property,
- 4 whatever it may be. Could municipality -- could the
- 5 property in municipality two be developed with a
- 6 principal use in municipality two that is different
- 7 than the permitted us in municipality one?
- 8 A. Yes.
- 9 Q. And in that case would you then have two
- 10 principal uses on the lot or one?
- 11 A. You would have a principal use on each of
- 12 the lots.
- 13 Q. So you would have two -- well, you agreed
- 14 with me that you erased the boundary line to analyze
- 15 the tract. Now I have two principal uses on the tract?
- 16 A. The question was, could you develop the
- 17 principal use on Lot 1 with what's permitted in
- 18 municipality one, and could you do the same thing in
- 19 municipality two.
- 20 Q. Correct.
- 21 A. And if that was the case then you would
- 22 have two developments on each side -- you'd have a
- 23 development on each of the lots.
- 24 Q. But each of them would be principal, would
- 25 they not?

- 1 A. Each would be principal.
- Q. So you would then have two principal uses
- 3 on a single tract?
- A. No. You'd have a principal use on each of
- 5 the lots.
- 6 MR. MOLICA: I think the distinction here
- 7 might be what Michael was talking about earlier. I
- 8 think -- did you opine that Ciocon when it comes to
- 9 bulk measurements and distances and things like that --
- 10 MR. VREELAND: It talked about setbacks.
- 11 MR. MOLICA: Right. But it doesn't extend
- 12 to uses. So uses in your opinion are different?
- 13 THE WITNESS: Correct.
- MR. DEL VECCHIO: That wasn't the testimony
- 15 that I elicited, but I'm free to allow Mr. Molica to
- 16 ask his questions when he chooses to.
- 17 MR. MOLICA: I'm just trying to get Mike's
- 18 opinion for the record. I think you heard that he said
- 19 he doesn't think Ciocon extends to uses.
- 20 BY MR. DEL VECCHIO:
- 21 Q. So in your opinion Ciocon only applies to
- 22 setbacks?
- 23 A. The way I read the case law it applies
- 24 specifically to setbacks.
- Q. Does it apply to coverage?

- 1 A. I didn't see anything that talked about
- 2 coverage.
- 3 Q. Does it apply to lot disturbance?
- A. I didn't see that mentioned in the case
- 5 law.
- 6 Q. So when you say you see it wasn't
- 7 mentioned, is it your opinion that it doesn't apply?
- 8 A. My opinion is that it applies specifically
- 9 to setbacks.
- 10 Q. And in your read of Ciocon that would be
- 11 the only instance where the precepts to Ciocon would be
- 12 carried forward?
- 13 A. That's the way I read it.
- 14 Q. I know how you read it. I'm asking what
- 15 your opinion is?
- 16 A. My opinion is that Ciocon applies
- 17 specifically to the setbacks.
- 18 Q. And only setbacks, nothing else?
- 19 A. Specifically to the setbacks.
- 20 Q. Does it apply to anything else?
- 21 A. I only saw it applied to the setbacks.
- 22 Q. So would be fair to say you read Ciocon to
- 23 only apply to setbacks?
- A. I see it applied to the setbacks.
- Q. And nothing else?

- 1 A. I see it applied to the setbacks.
- 2 Q. I understand what you see, but you've been
- 3 qualified as an expert and able to render opinions.
- 4 You're reading the case law and you're telling us that
- 5 it applies as you read it to setbacks. Simple question
- 6 is, does it in your reading apply to anything other
- 7 than setbacks or only the printed words on the page?
- 8 A. It doesn't apply to addresses, is that what
- 9 your question is?
- 10 Q. I'm asking -- I gave you examples. Does it
- 11 apply to impervious coverage?
- 12 A. No.
- 13 Q. Does it apply to disturbance?
- 14 A. No.
- 15 Q. Does it apply to accessory versus principal
- 16 use distinction?
- 17 A. I don't know how it applies -- I don't know
- 18 how it would apply to that, no.
- 19 Q. So under any scenario other than setbacks
- 20 your answer would be no, as I'm hearing our exchange?
- 21 A. It applies -- that's correct, it applies
- 22 specifically to the rear yard setback.
- 23 Q. So when see Ciocon instructs that you
- 24 ignore the municipal boundary line you only ignore it
- 25 for setbacks, though?

- 1 A. As I read what was written in the case law
- 2 I would say yes.
- 3 Q. And no -- well, I'm going stop there.
- 4 MR. MOLICA: I think that we're getting a
- 5 little redundant. You heard Mr. Vreeland's opinion and
- 6 you specifically heard him apply that it doesn't apply
- 7 to uses, which is really what we're talking about in
- 8 this case here.
- 9 BOARD MEMBER SAVIDIS: Can I interrupt for
- 10 one second? Can I ask for a recess for two minutes?
- 11 SECRETARY WILHELM: What's the question?
- 12 BOARD MEMBER SAVIDIS: A recess for two
- 13 minutes?
- 14 CHAIRMAN HICKERSON: Oh, you need a recess?
- BOARD MEMBER SAVIDIS: Yes.
- 16 CHAIRMAN HICKERSON: Okay. We're going to
- 17 take --
- 18 MR. MOLICA: Counsel --
- 19 MR. DEL VECCHIO: I have no objection.
- MR. MOLICA: Okay.
- 21 CHAIRMAN HICKERSON: Ten-minute recess.
- 22 (Whereupon, the Board is on recess at 8:29
- 23 p.m.)
- 24 (Back on the record at 8:39 p.m.)
- 25 CHAIRMAN HICKERSON: Okay. We're calling

- 1 it back to order. Note that all the Board members are
- 2 on the dais.
- 3 BOARD MEMBER SAVIDIS: Am I allowed to ask
- 4 questions tonight?
- 5 CHAIRMAN HICKERSON: About the "D" or "C,"
- 6 I believe?
- 7 MR. MOLICA: Yes. And I said the same
- 8 thing to Mr. Alfano at the beginning of the hearing.
- 9 BOARD MEMBER SAVIDIS: I just won't vote at
- 10 this point.
- MR. MOLICA: If we take a vote tonight on
- 12 anything you won't be needed as a voting member.
- BOARD MEMBER SAVIDIS: Okay.
- 14 CHAIRMAN HICKERSON: Any questions from the
- 15 Board?
- MR. DEL VECCHIO: I still have more cross
- 17 when appropriate.
- 18 CHAIRMAN HICKERSON: Okay.
- MR. DEL VECCHIO: Continue?
- 20 CHAIRMAN HICKERSON: Yes.
- 21 BY MR. DEL VECCHIO:
- Q. Mr. Vreeland, did you also have an
- 23 opportunity to review the Nunziato decision?
- A. I did review that, yes.
- 25 Q. And what did Nunziato hold or say about the

- 1 Ciocon principle of disregarding the municipal boundary
- 2 line?
- 3 A. It talked about the density.
- Q. What did it hold? Did it agree with
- 5 Ciocon? Did it apply it differently? Did it disagree?
- 6 A. It agreed and applied it slightly
- 7 differently.
- 8 Q. How did it apply it differently?
- 9 A. It allowed the overall area to be utilized.
- 10 Q. So you recall my question to you before we
- 11 broke about whether or not the Ciocon principle would
- 12 apply to lot coverage, and we got into a spirited
- disagreement about whether or not Ciocon applied to
- 14 anything other than setback and I think we ended on it
- 15 applied the setback because that was the only thing in
- 16 Ciocon; correct?
- 17 A. Yeah, I would say you're correct, yes.
- 18 Q. So Nunziato took the Ciocon principle and
- 19 applied it to something other than setback; correct?
- 20 A. Yes.
- 21 Q. And in fact, the quote from Nunziato was,
- 22 after citing Ciocon at page 208 and applying the
- 23 principle to setback Nunziato quoted the following,
- There is no reason why the principle there applied to
- 25 interpret setback requirement should not also apply to

- 1 the requirement limiting lot coverage." Do you
- 2 remember reading that in Nunziato?
- 3 A. Yes.
- Q. Is there any reason why the Ciocon
- 5 principle shouldn't apply to the distinction between
- 6 accessory and principal uses from a planning
- 7 perspective?
- 8 A. To accessory and principal uses?
- Q. Yes.
- 10 MR. MOLICA: I think what he's really
- 11 asking, Mike, in your opinion should under the case law
- 12 he's citing, Ciocon and Nunziato, should uses -- should
- 13 the use in Hardyston be treated as an accessory use
- 14 even though it's on its own lot in Hardyston because of
- 15 the totality of the development?
- 16 THE WITNESS: I don't think the two cases
- 17 apply to use.
- MR. MOLICA: Do you think uses are
- 19 different than things like bulk requirements, like
- 20 setbacks or lot coverage?
- 21 THE WITNESS: Yes, I do.
- MR. MOLICA: I mean, isn't it true that
- 23 when adjudicating these variances one of the reasons it
- 24 has an enhanced burden of proof and voting requirement
- 25 is because they are different than -- those types of

- 1 variances are different than bulk variances?
- 2 MR. DEL VECCHIO: I'm going to interject
- 3 here, Mr. Molica. With all due respect, you've
- 4 hijacked my cross-examination a second time. And while
- 5 I'm pretty tolerant, I just want the record to reflect
- 6 it.
- 7 MR. MOLICA: We don't have formal rules of
- 8 evidence here, and I'm not trying to cut you off, Mr.
- 9 Del Vecchio.
- 10 MR. DEL VECCHIO: Well, I was in the middle
- 11 of a line of questioning --
- MR. MOLICA: I was just trying to expound
- on his answer a little bit, that's all. I'll wait
- 14 until you finish. I'm sorry. Please continue.
- MR. DEL VECCHIO: Thank you.
- 16 BY MR. DEL VECCHIO:
- 17 Q. Mr. Vreeland, if we were to get up on that
- 18 Board, look at A-10 -- I'm sorry, A-9, the color
- 19 rendering that's up on the easel, and got up there and
- 20 just erased the municipal boundary line, pretended it
- 21 didn't exist. If that municipal boundary line did not
- 22 exist would you agree that the detention basin serving
- 23 an otherwise permitted principal use on the balance of
- 24 the property would be an accessory use or structure?
- 25 A. It's on two separate lots. So you're

- 1 saying it would all be on one lot?
- Q. We're erasing the municipal boundary line.
- 3 And I'll ask you a follow-up question. I don't want to
- 4 ask a second one while one's pending.
- 5 A. If there was no lot line there I would say
- 6 it would all be on one lot.
- 7 O. If there was no municipal boundary line
- 8 there, in fact, those two lots -- that lot line could
- 9 be erased by a merger without anybody's approval;
- 10 correct?
- 11 A. It could be.
- 12 Q. So but for the existence of the municipal
- 13 boundary line a line on a piece of paper somewhere, the
- 14 layout that is proposed on A-10 could very well be
- 15 viewed as a principal use and an accessory detention
- 16 structure?
- 17 A. If it was on one lot, yes.
- 18 Q. And in most -- in other instances where you
- 19 don't have a municipal boundary line and you have a
- 20 residential development of any sort that a stormwater
- 21 management requirement is imposed on that new
- 22 development; correct?
- 23 A. Yes.
- Q. Many times that requirement results in the
- 25 construction of a detention basin of some sort;

- 1 correct?
- 2 A. Yes.
- 3 Q. And when those detention basins are
- 4 corrected -- constructed or proposed on other
- 5 properties they would be treated as an accessory use;
- 6 correct?
- 7 A. If it was -- what do you mean other
- 8 properties? Other properties in Hardyston? Other
- 9 properties --
- 10 Q. I'll clarify it. If there were other
- 11 tracts proposed for development and the tract included
- 12 a residential component that also had somewhere on that
- 13 tract a detention facility, the detention facility
- 14 would be treated as an accessory structure or use to a
- 15 residential development?
- 16 A. It would be -- it would be -- yes, it would
- 17 be. Yes.
- 18 Q. And that happens even though detention
- 19 basins or structures are not listed specifically in the
- 20 Township of Hardyston code as a permitted accessory
- 21 use?
- 22 A. That's correct because they're required by
- 23 law.
- Q. And you would agree that a detention basin
- 25 to service the multifamily project of the sort proposed

- 1 by SMS is a requirement imposed by law?
- 2 A. Absolutely.
- Q. And other than the analysis of whether it's
- 4 accessory or principal you have issued a review letter
- 5 offering some comments from an engineering basis
- 6 separate and apart from your planning --
- 7 A. Yes.
- 8 Q. -- opinion?
- 9 A. Yes.
- 10 Q. Sorry. Apologize for the pause there. You
- 11 have not issued any kind of letter or report in advance
- of this evening concerning your planning analysis?
- 13 A. That's correct.
- Q. When did you become aware that you would be
- offering planning testimony this evening?
- 16 A. I'm always available to offer planning
- 17 testimony when requested by the Board.
- 18 Q. Okay. Were you -- did you have any
- 19 understanding prior to attending tonight's meeting that
- 20 you would be offering planning testimony on this
- 21 specific application?
- 22 A. I'm always available to provide it when
- 23 requested by the Board.
- 24 Q. Did anyone ever tell you you should review
- 25 a particular document in advance of this evening and

- 1 possibly be prepared to offer planning testimony?
- 2 A. No.
- 3 Q. Under the Nunziato decision is there any
- 4 reason from a planning perspective that the Ciocon
- 5 analysis should not apply to a use analysis as opposed
- 6 to a bulk analysis?
- 7 A. I can't think of any reason why it
- 8 shouldn't apply.
- 9 Q. Well, I'm asking you the reverse question.
- 10 I'm sure Mr. Molica will ask you any question he'd
- 11 like, but I'd like mine answered, if possible.
- 12 A. Please ask your question again.
- 13 Q. Is there any reason from a planning
- 14 standpoint that the principles established by Ciocon
- should not be applied to a use analysis?
- 16 A. Because use has a higher standard.
- 17 Q. How is that important from a planning
- 18 standpoint?
- 19 A. I mean, it's the nature of permitted and
- 20 nonpermitted uses.
- 21 Q. But you agree that if we erased the
- 22 municipal boundary line that the proposed layout would
- 23 be perfectly fine and acceptable and in fact permitted.
- 24 So what planning harms are visited upon the zone plan
- or the neighborhood from applying Ciocon analysis when

- 1 you have a line on a piece of paper somewhere that
- 2 splits two municipalities?
- 3 A. I didn't say that there would be harm.
- Q. I'm asking, what harm would there be?
- 5 A. I don't see the potential for the harm. I
- 6 mean, I think from a planning perspective there is
- 7 unique aspects in this application that could support
- 8 the argument for the fact that there is a proposed
- 9 detention facility on a lot where it's not permitted
- 10 given the uniqueness of this application and previous
- 11 decisions that were rendered by prior Boards.
- 12 Q. And the MIDD-5 Zone would not permit
- 13 residential development within its confines; correct?
- 14 A. The MIDD-5?
- 15 O. Yes.
- 16 A. It allows residential development.
- 17 Q. And what's the nature of the residential?
- 18 A. Single-family homes.
- 19 Q. So if single-family homes were constructed
- 20 on this portion of the property and a detention basin,
- 21 the detention basin would be treated accessory?
- 22 A. If it was constructed in conjunction with
- 23 the single-family home, yes.
- Q. So again, if the single-family homes were
- 25 constructed on the Hamburg side of the line your

- 1 opinion would be what regarding a detention facility on
- 2 the Hardyston side?
- 3 A. If it was the only thing instructed on that
- 4 lot in Hardyston it would need a use variance.
- 5 Q. So what else -- I mean, strike that.
- 6 If a parking space servicing the
- 7 residential facility were moved over the municipal
- 8 boundary line would that parking space then carry the
- 9 use of a residential use from Hamburg into Hardyston
- 10 and avoid the accessory use analysis that you believe
- 11 applies?
- 12 A. You want to -- can you show me where
- 13 this -- are you saying one of the parking spaces that
- 14 is being proposed?
- 15 O. Yes.
- A. -- or is the parking --
- 17 Q. A parking?
- 18 A. Is the parking space going to be the only
- 19 thing on the Hardyston lot?
- Q. Along with the detention basin.
- 21 A. I think it's the same situation.
- 22 Q. And if the applicant were to propose one
- 23 single-family home somewhere on the Hardyston side of
- 24 the property along with the detention basin does that
- 25 change your analysis?

- A. If the detention basin is being built to
- 2 serve the home on that lot it would change my analysis.
- 3 Q. Just that home? It could not serve the
- 4 multifamily in Hamburg?
- 5 A. I didn't say that.
- 6 Q. I'm asking?
- 7 A. No. I would say -- because generally
- 8 detention facilities aren't -- unless it's a seepage
- 9 pit sized to handle runoff only from the footprint of a
- 10 residential house. So I would say if it was serving
- 11 that home I would not consider it as a principal use.
- 12 Q. If it served that home and the rest of the
- 13 development?
- 14 A. I would say the principal use on that
- 15 property would be the residential use.
- MR. MOLICA: So just let me clarify. I'm
- 17 not trying to interrupt you, Mr. Del Vecchio.
- The hypothetical is if the applicant were
- 19 to locate or propose a single-family home on the
- 20 Hardyston lot with the detention basin or stormwater
- 21 management improvements that would service both the
- 22 single-family home on the Hardyston lot and the
- 23 apartment complex on the Hamburg lot, would that
- 24 stormwater management improvement or improvements then
- 25 be accessory because of the single-family home?

- 1 THE WITNESS: Single-family home.
- 2 MR. MOLICA: Not withstanding their size?
- 3 THE WITNESS: Correct.
- 4 MR. MOLICA: Okay. I understand.
- 5 BY MR. DEL VECCHIO:
- 6 Q. So theoretically a -- you're familiar with
- 7 the portion of the property that lies in Hardyston;
- 8 correct?
- 9 A. Yes.
- 10 Q. You would agree that it is wooded at its
- 11 periphery and has some regulatory water constraints on
- 12 the peripheral edges of the property; correct?
- 13 A. Yes.
- Q. Particularly along the border with the
- 15 properties that it borders on Fairview Avenue?
- 16 A. Yes, I would agree.
- 17 Q. You would also agree that it has some
- 18 water -- regulated water issues as it abuts the portion
- 19 of what is labeled as Kirkwood Avenue as an unimproved
- 20 right-of-way?
- 21 A. Yes. There are wetlands illustrated or
- 22 buffer areas illustrated on the plans.
- 23 Q. And that would be the only possible area
- 24 where access to the Hardyston lot could be obtained
- 25 from; correct?

- 1 A. Without permission from going across one of
- 2 the other properties, that would be correct.
- 3 Q. And let's assume for the sake of argument
- 4 that permission to access one of the other properties
- 5 is not granted, you would essentially be under the
- 6 zoning Ordinance compelled to seek approval for a
- 7 Section 36 permit for a house not fronting on an
- 8 improved street?
- 9 A. Yes.
- 10 Q. If access were granted from the Hamburg
- 11 portion of the lot would that same Section 36 permit be
- 12 required?
- MR. MOLICA: I mean, this is a pure
- 14 hypothetical, Counsel, correct? I mean, now you're
- 15 asking pretty detailed questions that involved
- 16 locations. So the witness doesn't have the benefit of
- 17 a map that shows what your --
- 18 MR. DEL VECCHIO: It's on the site plan
- 19 Sheet 424.
- MR. MOLICA: Yes, but the would-be
- 21 residence on the Hardyston lot, the single-family home
- 22 isn't.
- MR. DEL VECCHIO: I'm not asking about the
- 24 locations to the residence, I'm asking about whether
- 25 the lot qualifies a lot fronting on an improved street

- 1 or not. It has nothing to do with the residence.
- THE WITNESS: So the question was?
- 3 BY MR. DEL VECCHIO:
- 4 Q. If a single-family home were proposed to be
- 5 constructed on the Hardyston portion of the property,
- 6 and was granted access through the Hamburg portion of
- 7 the property to Route 23 --
- 8 A. It would still be on -- it still wouldn't
- 9 have frontage.
- 10 Q. So it still requires Section 36 permit in
- 11 your opinion?
- 12 A. Yes.
- MR. MOLICA: Does the Applicant want to
- 14 build a single-family home on the Hardyston portion?
- MR. DEL VECCHIO: It seems to be that's
- 16 where we're perhaps headed, but -- all right.
- 17 I'm going to leave my cross-examination
- 18 there for you. Thank you. I assume to the extent
- 19 testimony will be elicited from Mr. Vreeland on the
- 20 future components, if any, on this application I'll
- 21 obviously reserve the right to require that.
- THE WITNESS: I'm here.
- BOARD MEMBER CICERALE: May we ask
- 24 questions?
- MR. MOLICA: Counsel has confirmed he's

- 1 finished with his cross-examination now. So I think it
- 2 would be appropriate if the Board had further questions
- 3 that they would like to ask Mr. Vreeland in response to
- 4 the cross-examination that that's a good idea. You
- 5 should do that.
- 6 BOARD MEMBER CICERALE: Mr. Vreeland we're
- 7 talking about one lot. But this one lot has three
- 8 zones, three different zones. Does that come into play
- 9 when you're developing a piece of property? Do you not
- 10 have to go and get that property rezoned in order to
- 11 apply that to the tract as a whole?
- 12 THE WITNESS: You mean are we talking this
- 13 specific?
- 14 BOARD MEMBER CICERALE: This specific piece
- 15 of property.
- 16 THE WITNESS: I don't know what it's all
- 17 zoned --
- 18 BOARD MEMBER CICERALE: Well, we're in a
- 19 MIDD-5 in Hardyston. Obviously Hamburg has stated that
- 20 they have two different zones. Looks like one portion
- 21 is basically a parking lot towards the 23 side. And
- 22 the majority of the housing is in a different zone.
- 23 THE WITNESS: I really -- I can't speak to
- 24 what the zoning requirements are in Hamburg,
- 25 specifically what's allowed and not allowed in the HC

- 1 Zone and the OR Zone that this property is located in.
- 2 I mean, I do know the lot that's located in Hardyston
- 3 Township is located in the MIDD-5 Zone.
- BOARD MEMBER CICERALE: Right. If this
- 5 entire tract were located in Hardyston and there were
- 6 three different zones, how would you navigate this?
- 7 Would it be necessary to go for a "D" Variance? Would
- 8 it be necessary to have it rezoned?
- 9 THE WITNESS: It would require -- it would
- 10 require zoning relief. I'm just trying to -- I'm
- 11 trying to envision what that would look like given the
- 12 smaller size of the piece of property. I don't think
- 13 we have anything like that in Hardyston.
- BOARD MEMBER CICERALE: Okay. Taking that
- 15 into account, this development, is there any way for
- 16 this -- for a detention basin to support a housing
- 17 project in Hamburg to be placed in Hamburg? Would it
- 18 be incorrect to say that they would have to decrease
- 19 their density in order to accommodate the property?
- 20 THE WITNESS: I mean, I would -- and I'm
- 21 speculating, but I would imagine that it could be
- 22 redesigned. But again that's not plans that are in
- 23 front of us and I don't -- I didn't do the original
- 24 design. And again just based on past experiences and
- 25 -- anything could be designed.

- 1 BOARD MEMBER CICERALE: Thank you.
- 2 MR. MOLICA: Mr. Gimigliano is still
- 3 available too and when the time comes you can ask him
- 4 that question.
- 5 CHAIRMAN HICKERSON: Do we have a motion
- 6 and a second to --
- 7 MR. MOLICA: That motion was made. I'm
- 8 going to suggest maybe -- that motion was made before
- 9 Mr. Del Vecchio's cross-examination and before Board
- 10 Member Cicerale gave Michael some questions on
- 11 re-direct. You should probably start over if it comes
- 12 to motions on the interpretation question.
- MR. MILLER: My motion stands.
- 14 CHAIRMAN HICKERSON: I have a question.
- 15 Going back and forth we hear testimony if we got rid of
- 16 the Hardyston Hamburg line and just have one lot you
- 17 will -- you know, would that basin require -- fast
- 18 forward. I'm going to go the other way. If that line
- 19 wasn't there and it was one lot, I think this is going
- 20 to be on what Vally said, could they take out one of
- 21 those buildings in the front which happens to be I
- 22 believe the lowest point in this development and create
- 23 the detention in the front of the development?
- 24 THE WITNESS: I mean, I don't know why -- I
- 25 don't know why it couldn't be done. I mean, I haven't

- 1 analyzed it, I haven't looked at it from that
- 2 perspective.
- 3 CHAIRMAN HICKERSON: So, okay. Carl made a
- 4 motion to proceed.
- 5 BOARD MEMBER GOODSON: I'll second.
- 6 CHAIRMAN HICKERSON: Discussion?
- 7 MR. MOLICA: For the record, the motion,
- 8 Mr. Miller, is to reject the interpretation of the
- 9 Ordinance as posited and presented by the applicant and
- 10 require or continue to require the "D" Variance relief;
- 11 correct?
- MR. MILLER: That is correct.
- MR. MOLICA: And was there a second?
- BOARD MEMBER CICERALE: Yes.
- 15 SECRETARY WILHELM: Motion by Carl Miller,
- 16 second by Vally Cicerale. Any further discussion?
- 17 CHAIRMAN HICKERSON: The only discussion I
- 18 have is the Board doesn't want to go to Heyer Gruel to
- 19 review this?
- MR. MOLICA: The Chairman has asked if the
- 21 Board wants to -- in addition to get -- having Mr.
- 22 Vreeland's opinion as the Board's Professional Planner
- 23 part of the record, if the Board wants to obtain the
- 24 opinion of Heyer and Gruel as the planner.
- BOARD MEMBER HOMA: Well, the basic problem

- 1 here is that it's not a permitted use on our MIDD-5
- 2 Zone, right, correct? That's cut and dry.
- 3 THE WITNESS: In a nutshell that question
- 4 has been answered by prior Boards for this piece of
- 5 property.
- 6 BOARD MEMBER HOMA: Right. So that's cut
- 7 and dry pretty much?
- 8 MR. MOLICA: So with that I think you're
- 9 ready to vote on Mr. Miller's motion.
- 10 SECRETARY WILHELM: Roll call. Carl
- 11 Miller?
- MR. MILLER: Yes.
- 13 SECRETARY WILHELM: Jim Homa?
- BOARD MEMBER HOMA: Yes.
- 15 SECRETARY WILHELM: Sally Goodson?
- BOARD MEMBER GOODSON: Yes.
- 17 SECRETARY WILHELM: Scott Lobban?
- BOARD MEMBER LOBBAN: Yes.
- 19 SECRETARY WILHELM: Jim Hickerson?
- 20 CHAIRMAN HICKERSON: Yes.
- 21 SECRETARY WILHELM: Vally Cicerale?
- BOARD MEMBER CICERALE: Yes.
- 23 SECRETARY WILHELM: Ed Zinck?
- BOARD MEMBER ZINCK: Yes.
- 25 SECRETARY WILHELM: Jim Caiazzo?

- BOARD MEMBER CAIAZZO: Yes.
- 2 SECRETARY WILHELM: Tony Alfano?
- BOARD MEMBER ALFANO: Yes. Am I voting on
- 4 this?
- 5 SECRETARY WILHELM: Yes.
- 6 BOARD MEMBER ALFANO: Then yes.
- 7 SECRETARY WILHELM: Motion carries.
- MR. MOLICA: "D" Variance relief is
- 9 required for the Board's motion and finding. Mr.
- 10 Miller will have to recuse himself, statutorily
- 11 ineligible on the "D" Variance.
- 12 (Whereupon, Board member Miller is recused
- 13 at this time.)
- 14 CHAIRMAN HICKERSON: Okay. So the
- interpretation is LB-6-23-2, SMS Hamburg, LLC,
- 16 interpretation "D" Variance, Preliminary and Final Site
- 17 Plan.
- 18 Do you want to continue your presentation?
- MR. DEL VECCHIO: Yes. Thank you, Mr.
- 20 Chairman. Obviously the Applicant reserves all rights
- 21 and will proceed under the alternate avenue required by
- 22 the Board and requests a "D" Variance.
- MR. MOLICA: Incidentally, Counsel, let me
- 24 just reconfirm. The Applicant did notice accordingly.
- 25 Okay. It did spell out in the notice that it was going

- 1 to seek the interpretation and if things didn't go its
- 2 way on that question as alternative relief it would be
- 3 seeking the "D" Variance that it requires, okay.
- So you have jurisdiction to continue this
- 5 public hearing and specifically the "D" Variance and
- 6 site plan relief that the Applicant is now seeking.
- 7 MR. DEL VECCHIO: Most of the "D" Variance
- 8 planning testimony was provided by Ms. Keller at the
- 9 earlier hearing. At this point I'm going to ask Mr.
- 10 Gimigliano to come back and answer any questions on the
- 11 engineering but then re-call Ms. Keller after his
- 12 testimony's concluded to supplement her prior "D"
- 13 Variance testimony.
- MR. MOLICA: Mark, you remain under oath.
- 15 THE WITNESS: Yes, thank you.
- 16 MARK GIMIGLIANO, having been
- 17 previously sworn, testifies as follows:
- 18 BY MR. DEL VECCHIO:
- 19 Q. Mark, the Board has questions, please
- 20 answer them.
- BOARD MEMBER CICERALE: Okay. If you don't
- 22 mind I'll start. Can you reconfigure your development
- 23 tract and incorporate a retention basin on the property
- 24 other than in Hardyston?
- 25 THE WITNESS: That's -- there's always a

- 1 possibility to --
- 2 BOARD MEMBER CICERALE: I mean, I really
- 3 know the answer to that, but --
- 4 THE WITNESS: Right. Most likely we could
- 5 reconfigure it to include a storm water basin on the
- 6 Hamburg tract that would result in a reduction in the
- 7 size of the project.
- BOARD MEMBER CICERALE: Okay. Thank you.
- 9 CHAIRMAN HICKERSON: Question. Where is
- 10 the lowest point in the development?
- 11 THE WITNESS: The lowest point in the
- 12 overall development is where the stormwater management
- 13 basin is located. Well, the front of the property has
- 14 a very small area where this stormwater basin is
- 15 located as well. There -- so that's -- it's probably
- 16 at a similar elevation. It may be a little lower in
- 17 the front. But it's a very small area where storm.
- 18 The larger area where stormwater drains today where it
- 19 collects today and where we're proposing to collect it
- 20 is in the back of the property.
- 21 CHAIRMAN HICKERSON: And from the earlier
- 22 prints we saw that there was a drain at the bottom of
- 23 the detention?
- 24 THE WITNESS: There's an outlet structure
- 25 in the detention basin so water will flow into the

- 1 basin. It will fill up the water for smaller storms
- 2 will infiltrate into the ground. Larger storms will
- 3 overflow out of the basin and drain along the back of
- 4 the property, the side of the property where it drains
- 5 today.
- 6 CHAIRMAN HICKERSON: Where would the
- 7 overflow be?
- 8 THE WITNESS: The overflow will be located
- 9 in the basin on the south.
- 10 CHAIRMAN HICKERSON: So how is that going
- 11 to flow back to the front?
- 12 THE WITNESS: I'm sorry?
- 13 CHAIRMAN HICKERSON: How is -- because we
- 14 get a lot of storms around here that are well over 2
- inches, and I think you testified about the two days
- 16 for when we get a storm to drain.
- 17 THE WITNESS: Sure. Yeah, I'll just kind
- 18 of give you a general overview of how the stormwater
- 19 design works is that we looked at this property and
- 20 water drains off of the property in different
- 21 directions, some drains out to Route 23. A small area
- 22 drains to the north, but a majority of the property
- 23 drains to the back along the side property line. And
- 24 so generally with drainage design you want to try to
- 25 maintain the existing drainage pattern. You don't want

- 1 to send more water where it's going than where it's
- 2 going today. So we still allow some water to drain off
- 3 the front of the property. A very small area will
- 4 drain to the north, but a majority of the property will
- 5 drain to the detention basin. And the basin will allow
- 6 some water to infiltrate into the ground, but the rest
- 7 will be slowly released, detained and slowly released
- 8 so that it follows the same pattern as water follows
- 9 today.
- 10 Earlier I said we'll have an emergency
- 11 overflow in the basin, and that would be for storms
- 12 larger than the hundred-year storm event, the largest
- 13 storm that designed for. And in that case if there was
- 14 an extreme amount of water that was larger than the
- 15 basin was designed for that water would flow to the
- 16 north and away from the homes. Just an extra safety
- 17 factor that we've added.
- 18 CHAIRMAN HICKERSON: And were you
- 19 considering a 100-year storm? What was it designed
- 20 for?
- 21 THE WITNESS: It was designed for the
- 22 100-year.
- 23 CHAIRMAN HICKERSON: How many inches of
- 24 rain?
- THE WITNESS: I'm sorry?

- 1 CHAIRMAN HICKERSON: How many inches of
- 2 rain?
- 3 THE WITNESS: About eight, eight and a half
- 4 inches.
- 5 BOARD MEMBER CICERALE: Which we exceeded
- 6 recently.
- 7 CHAIRMAN HICKERSON: Is there a swale of
- 8 some sort to keep overflow in the bottom where the
- 9 water comes out? Because right now you've got grass,
- 10 woods, and stuff. We don't have access. Obviously
- 11 there's going to be more water running into the
- 12 drainage area.
- 13 THE WITNESS: Yeah. The way the topography
- 14 is, there is a -- the area behind most of these lots is
- 15 a little lower than this lot, so if you walked off of
- 16 the back of this property there's a natural swale that
- 17 runs along the property line. Once you get down to
- 18 these last two or three properties it sort of spreads
- 19 out and that's how the water gets on to these adjoining
- 20 properties. So that's going to remain.
- 21 And one thing we worked on with Mr.
- 22 Vreeland's office is because there's going to be a lot
- 23 of disturbance back there that we're going to
- 24 reconstruct the swale to make sure the water continues
- 25 to go where it's going today. So there will be a

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- 1 swale. Water will discharge out of the basin. It will
- 2 following in the swale down to this lower area. It
- 3 will be picked up by a couple of drains and some
- 4 additional water will infiltrate into the ground. But
- 5 most of the water, especially to the larger storm
- 6 events will continue to flow onto the back of these
- 7 properties.
- 8 CHAIRMAN HICKERSON: Where does it go after
- 9 that?
- 10 THE WITNESS: That's the drainage issues
- 11 that the neighbors had and that they -- we met with
- 12 them and talked to them about. And the water -- right
- 13 now water from this property, and from the backs of all
- 14 these properties all drain down to a low area in their
- 15 backyard. So water is going to continue to go to that
- 16 spot.
- 17 CHAIRMAN HICKERSON: Is there going to be
- 18 more water going there?
- THE WITNESS: The way we designed the basin
- 20 and with working with both the engineers in each town
- 21 we've enlarged the basin and it's been designed so not
- 22 only will the peak rates of runoff will be reduced but
- 23 the volume of runoff will be reduced as well. So there
- 24 will be a little less water going into the backyard,
- 25 but there still will be water. It's not going to cut

- 1 off the source of water entirely.
- CHAIRMAN HICKERSON: And it's not possible
- 3 to take that water that's coming too low and put it in
- 4 the drain in Hamburg?
- 5 THE WITNESS: Well, the only way to get
- 6 water -- water that flows through this area now once it
- 7 overflows it's all tributary to the drainage system and
- 8 Fairview Ave. So it would be possible to collect water
- 9 at this corner of the property and pipe it through that
- 10 residential property out to the drainage system on
- 11 Fairview Ave., but that would require that homeowner to
- 12 grant us an easement to install a pipe in that area.
- 13 And we made the offer and, you know, it's still a
- 14 possibility that that could happen, but at this point
- 15 the homeowner's decided he doesn't want to go forward
- 16 with it at this time.
- 17 CHAIRMAN HICKERSON: It can't go out to 23?
- 18 THE WITNESS: No. There's -- no, none of
- 19 the water goes out to 23 today. So we would be taking
- 20 water from water that drained in this direction and
- 21 piping it into a different drainage basin where that
- 22 wouldn't comply with the stormwater standards.
- 23 CHAIRMAN HICKERSON: My concern is, with
- 24 all the pavement and all the roof structures there's
- 25 going to be more water going to the detention panel in

- 1 that area than there is currently.
- THE WITNESS: That's right -- today some
- 3 water flows off, some goes into the ground because it's
- 4 wooded area and some runs off onto these properties.
- 5 It's generally going to be the same but we're going to
- 6 hold a little more water in the infiltration basin and
- 7 the bioretention basin and get that to go into the
- 8 ground so it reduces the amount of water going onto the
- 9 adjoining property.
- 10 CHAIRMAN HICKERSON: I think your previous
- 11 testimony said it was designed for a one and a half
- 12 inch storm?
- 13 THE WITNESS: The area below the lowest
- 14 outgrow is designed for the one and a half, one and a
- 15 quarter inch storm.
- 16 CHAIRMAN HICKERSON: And it would take two
- 17 days for that water to soak into the ground, I believe
- 18 is your testimony.
- 19 THE WITNESS: I don't recall the exact
- 20 number of days, but it was something less than the 72
- 21 hours which is the maximum.
- 22 CHAIRMAN HICKERSON: So if we get a two
- 23 weeks storm, which we've had plenty of them, from where
- 24 even 3 inches is not uncommon. You're going to send
- 25 that inch and a half of water from that entire

- 1 development out in that overflow and that's going to be
- 2 a lot more than there is right now. It's got to go
- 3 somewhere.
- 4 MR. VREELAND: If I -- maybe I can clarify
- 5 that, Mr. Chairman, if you'd let me. The DEP has
- 6 stringent stormwater regulations for developments of
- 7 which this is. You have to do your design for certain
- 8 storm events. And one of the storm events is the water
- 9 quality storm, which is a smaller storm event, it's the
- 10 inch and a quarter event, inch and a half event, and
- 11 that's really to address water quality. And the way
- 12 these basins they're set up they're set up to capture
- 13 that smaller storm. And I believe actually this one is
- 14 oversized and goes above and beyond what the DEP
- 15 requires and will capture and contain the hundred-year
- 16 storm.
- 17 So it's not that this basin is going to let
- 18 out that small storm, it's designed to detain the water
- 19 and address it. And that number that you heard, that
- 20 smaller storm was because that's one of the storms that
- 21 you have to design for from a water quality standpoint,
- 22 not necessarily from a water quantity standpoint.
- 23 CHAIRMAN HICKERSON: Okay. I'm just
- 24 wondering where water's going to?
- MR. VREELAND: Well, the basin's been

- 1 designed to accommodate that runoff from the extra
- 2 impervious surfaces.
- BOARD MEMBER ALFANO: To the north.
- 4 BOARD MEMBER CICERALE: I can't find it,
- 5 I'm going to be honest, with all my papers, but it also
- 6 mentioned a building for the detention basin that I
- 7 hadn't noticed previously. Can you explain that,
- 8 please?
- 9 THE WITNESS: The building?
- 10 BOARD MEMBER CICERALE: Yeah.
- BOARD MEMBER ALFANO: Maybe it's a
- 12 spillway. Is that what you're thinking?
- BOARD MEMBER CICERALE: No, it wasn't a
- 14 spillway, it was a structure.
- 15 THE WITNESS: It's an outlet structure.
- 16 It's a concrete structure that --
- 17 BOARD MEMBER CICERALE: Oh, okay. The
- 18 structure I took to mean above ground, not to funnel --
- 19 THE WITNESS: It's within the basin, but it
- 20 is above ground in the basin. But we're building a
- 21 concrete structure and that's what allows the water to
- 22 come out at a certain weight. So we're designing an
- 23 opening in the structure to control.
- 24 BOARD MEMBER CICERALE: I was under the
- 25 impression it was a building. I understand.

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- BOARD MEMBER ALFANO: I have a question.
- 2 You want to go?
- BOARD MEMBER ZINCK: I'm just questioning
- 4 the roof water. Is it all going to go to the detention
- 5 basin or does it go into four different directions?
- 6 Like the building in the front does that go to Route
- 7 23?
- 8 THE WITNESS: All the roof water is going
- 9 to be piped -- connected to the pipes that are going to
- 10 the detention basin.
- BOARD MEMBER ZINCK: It takes into account
- 12 all the shingles that are going to go with it?
- 13 THE WITNESS: I think anything going to the
- 14 basin is going to be leave guards. I'm not sure the
- 15 roof material, but I think they're required to have
- 16 roof guards on the drains. So that's going to be
- 17 infiltrated.
- 18 BOARD MEMBER ZINCK: Pretty heavily wooded
- 19 back there. I see a lot of leaves. I see this whole
- 20 thing just turning into a swamp.
- THE WITNESS: That's why we have to
- 22 generate a maintenance program for it and we put
- 23 together -- if this is approved we put together a
- 24 maintenance manual which would go to Mr. Vreeland's
- 25 office. They'd review it and we would require that

- 1 they inspect the basin and clean the basin on a regular
- 2 basis and then report to the town to confirm that
- 3 they're following those activities. And I think
- 4 there's something that allows the town to go in if it's
- 5 not -- if the maintenance isn't followed that they can
- 6 go in and could go in and maintain the basin. So there
- 7 are protections.
- 8 BOARD MEMBER ZINCK: Hamburg or Hardyston?
- 9 THE WITNESS: It would be Hardyston.
- 10 BOARD MEMBER ZINCK: Who pays for that?
- 11 THE WITNESS: I think it's the owner.
- MR. MOLICA: Well, there would be bonding
- 13 posted, you know. I'd recommend the Developer's
- 14 Agreement be entered into if this is approved and
- 15 bonding would be posted. So you would have moneys in
- 16 the event of apartment building and/or stormwater
- 17 management facility -- in the event the apartment
- 18 building is built, but the stormwater management
- 19 facility is not.
- BOARD MEMBER CICERALE: Does the bond have
- 21 an expiration date? Will it have to be renewed?
- MR. MOLICA: Well, yes.
- MR. VREELAND: Generally the regulations
- 24 are for them to put together an initial two-year
- 25 maintenance bond. But, you know, anything above and

- 1 beyond that would be subject to a Developer' Agreement
- 2 with the governing body.
- BOARD MEMBER CICERALE: And what is
- 4 considered maintenance on a retention basin?
- 5 THE WITNESS: They're supposed to inspect
- 6 the basin at least on a quarterly basis or any time
- 7 rainfall over a certain amount occurs. They go in and
- 8 check the vegetation to make sure that it's still
- 9 functioning, it's still living, make sure that the
- 10 basin's draining. They check the drain time which we
- 11 publish in the manual, and if it takes longer to drain
- 12 than it's supposed to then they have to take corrective
- 13 measures. And corrective measures are options.
- 14 Corrective measures are listed in there would include
- 15 removing some of the vegetation in the silt and
- 16 replacing the soil, or removing all the soil and silt
- 17 and testing the soil beneath to make sure that it meats
- 18 the drain time.
- BOARD MEMBER ALFANO: Paul, question on the
- 20 drainage. I walked the site about two months ago and
- 21 when I went on the access path I noticed that the
- 22 terrain went up and the detention pond is going to be
- 23 about 15, 20 feet above the only house in Hardyston and
- 24 that's what I'm concerned about. So it goes up about
- 25 20 feet and then the terrain goes down and there's

- 1 about a four-foot swale before the backyard.
- What I noticed is that there's on the
- 3 opposite side of Kirkwood, the northeast corner before
- 4 you get into the soil, there's a raised drain, a
- 5 bicycle grade I think is what it is and when I went on
- 6 top of it I could hear water actively moving. And it
- 7 hadn't rained in a couple of days and I noticed that it
- 8 was swampy area all around it.
- 9 So my question is, if I read the stormwater
- 10 reports correctly, in the ten-year storm there's about
- 11 a cubic yard of water a minute, 29 CFM, I guess you
- 12 guys go by CFM, that will discharge into the retention
- 13 pond and then if I read the elevation reports correctly
- 14 the average groundwater table is about 5 feet
- 15 underneath the slab of the basement on that home. So
- 16 what I'm concerned about in a ten-year storm will there
- 17 be enough hydraulic freed where it's going to flood
- 18 that basement?
- 19 THE WITNESS: No. And that's one of the
- 20 changes that we made to the basin design was to ensure
- 21 that any kind of impacts to the groundwater table
- 22 resulting from infiltrating water at that location
- 23 wouldn't extend off of the property. So the water
- 24 table will fluctuate underneath the basin and around
- 25 the basin, but it won't fluctuate on the adjoining

- 1 property.
- BOARD MEMBER ALFANO: Mike, is that your
- 3 observation?
- 4 MR. VREELAND: Yes. You know, the DEP
- 5 gives you certain tools and there's a worksheet that
- 6 they require that you utilize for major developments
- 7 and more properly applied that workbook and
- 8 demonstrated that there would be no off-site impacts as
- 9 a result of groundwater management.
- 10 BOARD MEMBER ALFANO: I guess you use the
- 11 hydraulic calculator and all that. That was all I was
- 12 worried about, because like I said the groundwater has
- 13 dropped 5 feet underneath the slab of that basin and I
- 14 was just worried about hydraulics coming down. Thanks.
- 15 THE WITNESS: You're welcome.
- BOARD MEMBER CAIAZZO: I have a question.
- 17 What was the result of your meeting with the residents,
- 18 did everyone embrace the context?
- 19 THE WITNESS: They realized that it's
- 20 really up to the homeowner that would be impacted. The
- 21 one that has the pipe -- would have the pipe on their
- 22 property. So I think my opinion is that everyone
- 23 wanted to have that pipe installed, but the homeowner
- 24 decided against it. But they seem to be, at least in
- 25 my opinion, appreciative of the additional measures we

- 1 added on the site, the additional drains and additional
- 2 infiltration area we added along our property that's
- 3 beyond what's required but will help them somewhat with
- 4 the drainage.
- 5 CHAIRMAN HICKERSON: The detention pond has
- 6 changed. It was a pond before, now it's an
- 7 infiltration pond?
- 8 THE WITNESS: How the pond has changed?
- 9 CHAIRMAN HICKERSON: Yes. Originally it
- 10 was just a detention pond, and now it's an --
- 11 THE WITNESS: It's a bioretention basin.
- 12 So the infiltration basin has just sand, 6 inches of
- 13 sand at the bottom. The bioretention basin has
- 14 18 inches of soil, and then plantings that are adaptive
- 15 to moisture conditions.
- 16 CHAIRMAN HICKERSON: And it's going to be
- 17 maintained quarterly? You could be taken -- because of
- 18 the trees and leaves, you could be taking the top layer
- 19 out quarterly?
- THE WITNESS: I wouldn't expect the top
- 21 layer to come out quarterly. I think if they maintain
- 22 it and get the leaves out on a regular basis then it
- 23 should last for years. It could be years before they
- 24 have to replace any of this.
- 25 CHAIRMAN HICKERSON: And the owner of the

- 1 complex is responsible to maintain it. I'm sure there
- 2 will be a bond with the town, a Developer's Agreement
- 3 with the town, and we're talking about two years, but
- 4 what happens five years down the road? Are we still
- 5 going to be able to bond this or -- I know there would
- 6 be an agreement, but if the builder does not submit the
- 7 information to Hardyston, Hardyston the way I
- 8 understand it would be responsible to submit the
- 9 reports to DEP for --
- 10 MR. VREELAND: Well, ultimately it falls
- 11 under each municipality's umbrella as the owner and
- 12 operator of a municipal stormwater system. But it's a
- 13 privately owned system. So generally what we do is we
- 14 ask for those privately owned systems for them to
- 15 provide the maintenance logs and records to the
- 16 appropriate stormwater program coordinators so that
- 17 that information can be tracked and logged as a
- 18 condition of approval, and then also so that we can
- 19 provide that information to the DEP should they ask
- 20 during their annual inspection.
- 21 CHAIRMAN HICKERSON: And what happens if
- 22 you don't get those records?
- 23 MR. VREELAND: Well, I mean, it would
- 24 depend on what we set up in the Developers Agreement.
- 25 CHAIRMAN HICKERSON: Worst case.

- 1 MR. VREELAND: I mean, there's provisions
- 2 that I've seen utilized in other locations where if for
- 3 some reason the developer does not provide the
- 4 maintenance the municipality has the right to go in
- 5 there and do it and then put a lien on the property to
- 6 recoup any cost that may occur as a result of that.
- 7 CHAIRMAN HICKERSON: And that will be part
- 8 of the management agreement between the Township?
- 9 MR. VREELAND: And the developer.
- 10 BOARD MEMBER CICERALE: But should a lien
- 11 occur would you have a lien on the property? Would you
- 12 have a lien on the bioretention basin?
- MR. MOLICA: No, it's on the property.
- BOARD MEMBER CICERALE: The entire project?
- 15 MR. MOLICA: It can then be foreclosed.
- BOARD MEMBER CICERALE: The entire project?
- 17 MR. MOLICA: Well, you can foreclose that
- 18 kind of lien that you'd have as a municipality to force
- 19 to sell the property to satisfy your lien.
- 20 Counsel, did Hamburg require a Developer's
- 21 Agreement be entered into with the Hamburg Borough?
- 22 MR. DEL VECCHIO: I don't recall that we
- 23 specifically spoke about it, but I believe it's in the
- 24 boiler plate of their Resolution that a Developer's
- 25 Agreement would be required.

- BOARD MEMBER GOODSON: Do you have a
- 2 positive or any negative with the presentation that
- 3 we're hearing?
- 4 MR. VREELAND: I mean, the DEP has very
- 5 stringent stormwater regulations and design
- 6 requirements, and I think the first submission that was
- 7 made to the Board I think it was a design that checked
- 8 most of those boxes, and it was reviewed by both the
- 9 Hamburg engineer and my office. We met out in the
- 10 field with the design engineer and we reviewed a couple
- of things and I think what they came back with is above
- 12 and beyond what's required by the regulations and I
- 13 think it's a suitable reasonable design that meets the
- 14 requirements.
- BOARD MEMBER GOODSON: Thank you.
- 16 CHAIRMAN HICKERSON: So obviously we have a
- 17 concern that the maintenance agreement that the
- 18 Township and the developer need to work out. We have a
- 19 concern about where the water is going. They should
- 20 have that concern too, so I'll leave it at that. Water
- 21 should be piped into a drain somewhere.
- BOARD MEMBER ALFANO: Well, there is no
- 23 drain. I don't know how active that drain is. I can
- 24 hear the water, but I don't know if it can drain into
- 25 that. Maybe you know.

- 1 THE WITNESS: The drain that I think you
- 2 saw is in the back of the property, back in here.
- BOARD MEMBER ALFANO: On Kirkwood Avenue
- 4 between the driveway and then level with the backyard
- 5 fence just in the opposite and it sticks up?
- 6 THE WITNESS: Right. And that drain, our
- 7 property doesn't drain to that drain. We don't drain
- 8 there now, we don't drain there afterwards. I believe
- 9 that ends up though in the drainage system that's in
- 10 Fairview Avenue and our water would eventually get to
- 11 that drainage system but much farther downstream. And
- 12 so the elevation-wise in order for us to be able to tie
- into that drainage system would have to be --
- 14 BOARD MEMBER ALFANO: I'm not concerned
- 15 about surface water. Like you said, the percolation,
- 16 the hydraulic feed is you're 15, 20 feet up. You're
- 17 draining the pond through the ground and I don't want
- 18 that to wind up in the basement of the house.
- BOARD MEMBER ZINCK: Is there any chance
- 20 that pipe that Tony's talking about is drainage from
- 21 Penny Rock Estates going into the property now?
- 22 THE WITNESS: I believe that it goes
- 23 down -- continues down Kirkwood, what's labeled as
- 24 Kirkwood on the plan. I don't think that it dumps into
- 25 our property at all.

- 1 CHAIRMAN HICKERSON: So any other questions
- 2 for the engineer? I have some questions too.
- BOARD MEMBER CAIAZZO: How close is the
- 4 basin to the house that's in Hardyston in feet?
- 5 THE WITNESS: It's 80 feet to their
- 6 property line. So it's probably 150 feet away from the
- 7 home in Hardyston.
- 8 BOARD MEMBER CAIAZZO: Could you put your
- 9 finger -- maybe I just can't see it, put your finger on
- 10 where the basin is?
- 11 THE WITNESS: This black line is the limit
- 12 of the basin.
- BOARD MEMBER CAIAZZO: Got it.
- 14 THE WITNESS: And that's the property line.
- BOARD MEMBER CAIAZZO: Okay.
- 16 CHAIRMAN HICKERSON: Tom, if we don't have
- 17 anymore questions for the engineer should we open it to
- 18 the public while he's still here?
- MR. MOLICA: Well, I think Mr. Gimigliano
- 20 said he's going to stay through the entirety of this
- 21 evening's proceedings. We haven't had any public in
- 22 the cases I've had yet with you. So I don't know how
- 23 you were operating with your prior counsel. If you're
- 24 opening to the public after each witness testifies or
- 25 if you're doing it collectively at the end?

- 1 CHAIRMAN HICKERSON: Normally we do it at
- 2 the end.
- 3 MR. MOLICA: So you know, it's the Board's
- 4 preference to follow its own historical procedure, or
- 5 to allow public questions at this time for Mr.
- 6 Gimigliano. I mean, how much more testimony do you
- 7 have, Counsel? You indicated you're going to bring
- 8 your planner back, correct?
- 9 MR. DEL VECCHIO: She has less than five
- 10 minutes to supplement her prior testimony.
- MR. MOLICA: And is the principal of the
- 12 applicant business entity testifying this evening?
- MR. DEL VECCHIO: No.
- MR. MOLICA: And it's your intention to
- 15 seek a vote this evening?
- 16 MR. DEL VECCHIO: That's our intention.
- 17 CHAIRMAN HICKERSON: Okay. We'll continue
- 18 then.
- 19 MR. MOLICA: Continue with the applicant's
- 20 next witness?
- 21 CHAIRMAN HICKERSON: And then we'll open to
- 22 the public at the end.
- MR. DEL VECCHIO: Right. Mr. Gimigliano
- 24 please remain in the audience, but thank you.
- Ms. Keller, if you will return.

- 1 KATE KELLER, having been
- 2 previously sworn, testifies as follows:
- 3 BY MR. DEL VECCHIO:
- 4 Q. Ms. Keller, you were previously sworn in a
- 5 prior proceeding, as well as this evening. You remain
- 6 under oath and you're previously qualified as well.
- Recognizing that you had previously
- 8 provided various proofs and supported the "D" Variance,
- 9 my purpose for re-calling you is to provide an
- 10 opportunity for you to supplement that testimony in
- 11 relationship to the new plans and any new information
- 12 that you've accumulated since your last appearance.
- So first let's start with the easy part.
- 14 Has your opinion concerning the necessary proofs you
- 15 put in to support the "D" Variance diminished in any
- 16 way since you last appeared?
- A. No, it has not.
- 18 Q. Your prior testimony remains in full force
- 19 and it remains your opinion?
- A. Yes, it does.
- 21 Q. If you can tell the Board then how you wish
- 22 to supplement your testimony?
- A. Sure. I think, you know, just what we want
- 24 to look at here is focusing on both the positive and
- 25 negative criteria. I think that the changes that have

- 1 been made since we previously appeared before this
- 2 Board really speak to it, because in terms of the
- 3 positive criteria we want to look at whether there's
- 4 particular suitability. And I would go pack to
- 5 testimony that I gave in the previous hearing and also
- 6 earlier tonight, and really is that this piece of
- 7 property is inherently tied and remains tied to this
- 8 adjacent lot in Hamburg.
- And the way that the applicant has done so
- 10 here is that they've gotten approvals now in Hamburg.
- 11 So the adjoining municipality which has the majority of
- 12 the actual -- the full residential development on it
- 13 has deemed that particularly suitable. And in this
- 14 case the stormwater basin which has now been upgraded
- to a bioretention basin remains essentially an
- 16 accessory use to this although this Board has
- 17 determined that it does require principal Use Variance
- 18 relief.
- So in that sense I would say that the fact
- 20 that the applicant has proposed an enhanced stormwater
- 21 basin in terms of both its actual function, as your
- 22 engineer just said it is now -- what we're proposing
- 23 here is above and beyond any NDE requirement. And also
- 24 it has been moved so that it's further away from
- 25 residential properties starting from I believe it's 40

- 1 feet to approximately 80 feet and been designed in a
- 2 way that will supplement the existing stormwater
- 3 management impacting those properties and it also will
- 4 be more -- it will be also aesthetically attractive
- 5 because of the way that it will be landscaped as a
- 6 bioretention basin.
- I see no additional negative impacts to the
- 8 substantial good or substantial detriment to the Zone
- 9 Plan or Zoning Ordinance. Actually it is the opposite
- 10 with the new changes that have been proposed here.
- 11 Really, I think what we're doing here is
- 12 we're keeping this -- this property as -- in terms of
- 13 an accessory use that is contemplated elsewhere in this
- 14 ordinance for the MIDD-5 Zone, in that stormwater
- 15 management basins are permitted just not in conjunction
- 16 with this particular use as this Board has determined
- 17 tonight. It will -- it's designed to comply with all
- 18 NJDEP stormwater management rules and minimize the
- 19 impact on surrounding properties, and it's a benefit of
- 20 improving the site's ability to retain and manage
- 21 stormwater and preventing impact onto adjacent
- 22 properties in Hardyston.
- 23 So really, my testimony remains the same.
- 24 I just reiterate that I think the changes that have
- 25 been made in discussion with neighbors and in

- discussion with both this Township's Professionals and
- 2 with the Professionals of neighboring Hamburg maintain
- 3 that the site is particularly suited for the proposed
- 4 use and that there will not be a substantial detriment
- 5 to the public good or Zone Plan or Zoning Ordinance.
- 6 Q. Ms. Keller, from a planning perspective,
- 7 focusing on the portion of the property located in
- 8 Hardyston would you consider a in-ground detention
- 9 system, essentially a hole in the ground, a depression
- 10 to be impactful from a planning standpoint to the
- 11 adjacent uses or users of the property?
- 12 A. I would not. They constitute a change to
- 13 the site, because there are areas that are going to be
- 14 some grading completed. There's going to be new
- 15 plantings put in place. But in terms of the
- 16 impactfulness, no, it does not have -- no, it will not
- 17 be bringing additional, you know, activity to this
- 18 portion of the site. It will not have -- it does not
- 19 create additional impervious coverage or any, noise or
- 20 any of the things that we typically look at when we
- 21 look at negative impacts.
- 22 Q. Is a detention basin constructed at this
- 23 site more or less likely to have planning impacts than
- 24 the property being developed with single-family homes?
- 25 A. Less likely. Just looking at this site as

- 1 an individual -- this lot, this portion of the lot in
- 2 Hardyston as an individual lot, yes, it is less likely
- 3 to have impacts in this proposed development.
- Q. Does the fact that the Hardyston located
- 5 portion of the tract essentially not fronting on any
- 6 improved street, play any importance or not in your
- 7 planning analysis of this site?
- 8 A. Yes, it does. Because I know this was
- 9 touched on earlier, but there are wetland conditions
- 10 most likely in the area of the paper street, meaning
- 11 that the only way that this site could be accessible
- 12 would be through either an existing residential lot
- 13 which is not feasible, or it would be -- have to be
- 14 through the property in the adjacent portions in
- 15 Hamburg. Otherwise this would not be considered a
- 16 developable piece of property under the Municipal Land
- 17 Use Law under Section 35.
- 18 MR. DEL VECCHIO: Thank you. I have
- 19 nothing further for Ms. Keller. Both Ms. Keller and
- 20 Mr. Gimigliano remain available to answer the Board's
- 21 questions.
- 22 CHAIRMAN HICKERSON: Ouestions from the
- 23 Board?
- MR. MOLICA: One question Ms. Keller. When
- 25 you talk about planning impacts, are you saying that in

- 1 your opinion the development of the lot as this
- 2 accessory, or principal stormwater management detention
- 3 basin is a less intense use than single-family home --
- 4 THE WITNESS: I am --
- 5 MR. MOLICA: -- residential development?
- 6 THE WITNESS: I'm speaking specifically to
- 7 the fact that this is -- looking at this as a principal
- 8 permitted use on a Hardyston portion of the lot, Block
- 9 14, Lot 21.02, yes, it is less impactful to have a
- 10 stormwater management basin than to have what
- 11 regardless of the feasibility of whether it can be
- 12 constructed, whether it be access, but yes it is less
- 13 impactful than a single-family residence would be. And
- 14 that's just looking at the Hardyston portion of the
- 15 property.
- MR. MOLICA: Thank you.
- 17 CHAIRMAN HICKERSON: Question?
- 18 BOARD MEMBER SAVIDIS: I have a question.
- 19 So you're creating an attractive nuisance that you're
- 20 going to fence out, and you don't have any access to --
- 21 easily an access to Hardyston Police Department for
- 22 that property. What is your answer to the liability
- 23 question long-term and then the question of the
- 24 maintenance question long-term?
- 25 THE WITNESS: I cannot speak to liability.

- 1 I will speak to the fact that there is access to this,
- 2 the basin as was testified to previously. The access
- 3 does go through Hamburg, and the access has been
- 4 reviewed by your professionals and been determined to
- 5 be sufficient.
- In terms of maintenance I will also defer
- 7 that to our other professionals and to Counsel. I will
- 8 say that many, many developments are constructed with
- 9 stormwater management basins and that operation and
- 10 maintenance manuals are typically a part of that.
- BOARD MEMBER SAVIDIS: Typically when they
- 12 are, the Township that has the basin is getting
- 13 compensated for it through tax revenue. We're not
- 14 getting compensated for tax revenue. How are we
- 15 getting compensated?
- 16 THE WITNESS: I can't speak to that.
- 17 MR. DEL VECCHIO: Let me see if I can
- 18 answer some of your questions. First of all, just like
- 19 the Hardyston Fire Department that will access this
- 20 site and provide fire service to the site, the police
- 21 department has full access via Route 23 to the same
- 22 parking lots and the same structure to gain access to
- 23 whatever portion of the property they deem necessary.
- To the extent we need to cover or convey
- 25 title 39 coverage to Hardyston, as well as Hamburg, we

- 1 have no objection. We will do that as a matter of
- 2 course.
- 3 As it concerns the maintenance manual, the
- 4 stormwater management regulations require that manual
- 5 to be recorded in the chain of title once it is
- 6 approved by your engineer to be complying with the
- 7 regulations. We fully intend to do that. It is a
- 8 private basin that will be maintained by the ownership
- 9 of the apartment complex.
- 10 We have no objection to treating the
- 11 property as a single tract as we've said it is. And to
- 12 the extent a lien is applied against the property it
- 13 would be applied against the entire property. There
- 14 will be no reason for Hardyston to spend a single
- dollar maintaining that maintenance manual, unless
- 16 there was a default. In which case there's a remedy as
- 17 expressed by your Counselor earlier to secure
- 18 reimbursement by anything that may be spent.
- 19 Finally, I would note the fiscal aspect o
- 20 this is not one that is appropriate for a Land Use
- 21 Board, but we are fully committed to maintaining that
- 22 basin and to maintain them as required by the DEP
- 23 stormwater regs.
- 24 BOARD MEMBER CICERALE: Generally when you
- 25 come before the Board with a project there is an

- 1 environmental study. Why wasn't one done? You said it
- 2 contains wetlands.
- MR. DEL VECCHIO: We are not proposing --
- THE WITNESS: It's not on our property. I
- 5 was not speaking about this property in particular.
- 6 And we're also not proposing any type of structure that
- 7 would require that type of disturbance. And I believe
- 8 that -- I don't recall if an environmental impact
- 9 statement was submitted as part of this application,
- 10 but if not a waiver would have had to be requested by
- 11 this Board.
- BOARD MEMBER CICERALE: It was requested
- 13 and it hasn't been ruled on yet.
- MR. MOLICA: Well, it must have been ruled
- on if the application was deemed complete and we
- 16 started a public hearing.
- 17 MR. VREELAND: Yes. I mean, I think we
- 18 broached that topic early on in the hearing. It's been
- 19 a long time. It's hard to keep track.
- MR. DEL VECCHIO: Yes, it has.
- 21 MR. VREELAND: But I don't disagree with
- 22 the testimony, the planning testimony that was put on
- 23 the record.
- 24 MR. MOLICA: You're talking about the
- 25 proofs that she discussed, the positive and negative

- 1 criteria?
- 2 MR. VREELAND: Yes, that's correct. The
- 3 one thing that I would maybe just add for the Board,
- 4 food for thought, typically in these types of
- 5 situations where a use is not permitted, is substituted
- 6 -- where a permitted use is substituted with something
- 7 that's not permitted, in this particular case you would
- 8 be losing -- potentially losing a single-family home,
- 9 because that's what's permitted in that zone. But I
- 10 don't think there's a realistic opportunity to develop
- 11 that piece in Hardyston with a single-family home given
- 12 the constraints that are out there. So I don't -- from
- 13 a planning standpoint I don't really see the loss of
- 14 the permitted single-family home as a negative, because
- 15 I don't think realistically one could have been
- 16 constructed on that piece of property in Hardyston
- 17 Township.
- 18 MR. MOLICA: What else would it be used as
- 19 that property?
- 20 MR. VREELAND: Again, we didn't do an
- 21 analysis on the entire property. This is the
- 22 application that's before us. What they're proposing
- 23 is less intensive than a single-family home, and I
- 24 don't think a single-family home could be developed on
- 25 that piece of property.

- BOARD MEMBER ALFANO: Is there property tax
- 2 being paid once this project goes? Will Hardyston at
- 3 least enjoy some property tax?
- 4 MR. VREELAND: I would leave that up to the
- 5 Tax Assessor. He has away of --
- 6 SECRETARY WILHELM: Just for your
- 7 information, I did make an inquiry to Mr. Holzhauer
- 8 regarding taxability of the detention basin, and there
- 9 will be a tax assessment on the property if the basin
- 10 is built there.
- BOARD MEMBER ALFANO: Okay. Thank you.
- 12 MR. VREELAND: I mean, I think it would be
- 13 a different application if that lot in the back had
- 14 frontage and it provided an opportunity for development
- 15 with a single-family home. But I just don't see that
- 16 from a planning standpoint.
- 17 MR. MOLICA: Thanks, Mike.
- 18 CHAIRMAN HICKERSON: You say you spoke to
- 19 the Tax Assessor?
- 20 SECRETARY WILHELM: Yes, I did.
- 21 CHAIRMAN HICKERSON: And is it going to be
- 22 taxed as an accessory?
- 23 SECRETARY WILHELM: He's going to determine
- 24 the value of the basin, period.
- 25 CHAIRMAN HICKERSON: Okay. So that would

- 1 become a positive if they have a single house could
- 2 ever be developed there.
- BOARD MEMBER ALFANO: Yeah. It will
- 4 probably be a nominal amount. I'm more concerned about
- 5 damaging the neighborhood, that's all.
- 6 CHAIRMAN HICKERSON: Okay. Any other
- 7 questions, further comment? (No response.) Okay. At
- 8 this time we'll open the meeting to the public.
- 9 MR. DEL VECCHIO: Thanks.
- MS. LACATENA: Hi, my name is Joyce
- 11 Lacatena, and I live on 41 Fairview Avenue, which is
- 12 commonly known as the Hardyston House in our
- 13 neighborhood.
- 14 MR. MOLICA: Ms. Lacatena, I'll defer to
- 15 the Chairman and the Board on this, but typically
- 16 questions turn into statements, so if you're going to
- 17 give a statement I'd like to swear you in, if that's
- 18 okay.
- MS. LACATENA: I hope so, it's perfect.
- MR. MOLICA: Raise your right hand, please.
- 21 Do you swear or affirm any testimony you might give in
- 22 this matter will be the truth, the whole truth, and
- 23 nothing but the truth so help you God?
- MS. LACATENA: Yes.
- JULIE LACATENA, having been

- 1 duly sworn, testifies as follows:
- THE WITNESS: So it is a combination of
- 3 questions and statements, but the one statement that I
- 4 want to make is that I believe there was a slight
- 5 misrepresentation in regards to their meeting with the
- 6 residents on Fairview Ave. They did not meet with all
- 7 the residents on Fairview Ave. I personally called the
- 8 number on the letter and indicated that 10:00 a.m. on a
- 9 Friday morning is very hard for people to be home. It
- 10 requires a day off of work to have the meeting. I
- 11 asked if I could arrange a different time to have some
- 12 come out -- I might have spoken with you -- to come out
- and meet with me to address the concerns on my
- 14 property, and it never happened.
- So I just want to the clarify that, that
- 16 all the residents were not met with. My neighbor back
- 17 there she also was outside all day and nobody came by
- 18 her. So there not everyone was met with. So I just
- 19 want to make sure everyone is aware of that.
- 20 One other thing I wanted to mention is
- 21 there's a bald eagle that lives back there. I have
- 22 pictures. So I don't know if an impact study has been
- 23 done on the animals that live are there, but I know
- 24 that if any trees are torn down it's against Federal
- 25 regulation to damage if the trees are torn down. So

- 1 hopefully it's not there, but gorgeous bird.
- What I would like to know is, with the
- 3 quarry being so close there and how it actually damages
- 4 our homes with their quarry blasting what kind of study
- 5 was done to ensure that the blasting is not going to
- 6 impact the integrity of the basin?
- 7 I also would like to know what is being
- 8 done for mosquito control. I'm not sure how this type
- 9 of basin works, but I want to make sure that's covered.
- In regards to landscaping there's a mention
- of trees that are going to be planted. How many rows
- of trees, how tall, right? Are we doing 4-foot trees?
- MR. MOLICA: I think these are three things
- 14 that Mark can address if you want to stop now and then
- 15 continue the questions, but why don't you take them one
- 16 at a time, Mark?
- 17 THE WITNESS: Sure. So I think the first
- 18 question was on a study on the quarry and the impacts
- 19 to the basin. No study was done on the impacts of the
- 20 quarry to the basin. What was your second question?
- MR. DEL VECCHIO: Mosquito control.
- THE WITNESS: Mosquito control, so the
- 23 requirement for mosquito control is that the basin has
- 24 to drain within 72 hours, and it's been designed to
- 25 comply with that requirement.

- 1 And then the landscaping. So the
- 2 landscaping that's proposed in that area are -- there
- 3 are two rows of Norway Spruce trees.
- 4 MR. MOLICA: Mark, if you have a plan sheet
- 5 on the site plan that you're referring to please state
- 6 it.
- 7 THE WITNESS: I'm sorry?
- MR. DEL VECCHIO: State the sheet number.
- 9 THE WITNESS: Oh, yes. So sheet eight of
- 10 24 is our landscaping plan. We propose two rows of
- 11 Norway Spruce trees planted at a height of 6 to 8 feet.
- MS. LACATENA: And will that restrict the
- 13 view from the second-story apartment from looking down
- 14 into my property, or will I be losing my privacy?
- 15 THE WITNESS: The woods and the trees will
- 16 limit the view of your property from those second-story
- 17 apartments. I haven't looked at the specific view line
- 18 from the second story down to yours.
- MS. LACATENA: Because the significance of
- 20 that plays a huge part. I live in Hardyston for a
- 21 reason and nature and privacy is a huge part of it.
- 22 You guys mentioned Kirkwood Ave, and I know
- 23 I'm not quite sure and I just want to clarify. Will
- 24 that paper road be used for any kind of access into the
- 25 development for any reason whatsoever?